

# Demographic Analysis & Student Housing Report

February 5, 2019

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#### **EXECUTIVE SUMMARY**

The 2019-20 Demographic Analysis & Student Housing Report considers new CUSD enrollment data, new data on local and County births, and updated information regarding residential development in the City of Chico. This new information results in a projection of sustained enrollment increase over the next several years for the Chico Unified School District, with enrollment increasing through the 2027-28 school year and then stabilizing as equilibrium is reached between the sizes of new incoming cohorts and graduating cohorts each year.

The projection prepared in this year's study is slightly lower than the projection prepared last year. The previous study anticipated more impact to District enrollments from the Camp Fire, but as of 2019-20 there does not seem to be any significant extra effect on enrollments. Some demographic and housing data suggests that many of the displaced households from the Camp Fire who have permanently settled in Chico are older with no school age children living at home. King Consulting will continue to assess potential longer term impacts of this unprecedented disaster, but in the short term, it does not appear that it will provide additional enrollment growth on top of what was already occurring in CUSD.

- CUSD's birth-to-kindergarten ratio (the number of kindergarten students compared to births
  from five years before) remained at the same general level it has been since 2015-16. The
  District's ratio during this time is significantly higher than it was from 2010-11 through 201415.
  - A fifth consecutive year of higher birth-to-kindergarten ratios continues to confirm that this is a sustained trend.
  - b. Projecting forward with these higher ratios, combined with a higher number of births in recent years, will lead to larger kindergarten cohorts in the coming years compared to cohorts that entered the District before 2015-16.
  - c. As larger kindergarten cohorts enter the District each year, they replace smaller graduating cohorts, in turn leading to net gains in total enrollment each year.
- 2. Grade-to-grade migration (how a cohort of students changes in size as it advances from grade to grade) of Chico USD's student population was more positive than last year. Chico USD cohorts tend to increase in size as they advance from one grade to another, though positive migration is decreasing at the elementary grades.

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- a. Migration from 5<sup>th</sup> grade to 6<sup>th</sup> grade remains much more positive since the District shifted configurations and placed 6<sup>th</sup> graders at its middle schools. Since this shift was made, CUSD 5<sup>th</sup> grade cohorts average almost 4.5% growth going into 6<sup>th</sup> grade, while they averaged a 1% decline when 6<sup>th</sup> grade was housed in elementary schools.
- b. The relatively smaller cohorts already enrolled in the District are projected to grow more quickly than did the cohorts before them, further contributing to net enrollment gain from year to year.
- 3. While residential development across Chico is advancing at a faster pace than the City originally anticipated, the increased number of units is occurring at a time when the student generation rate (the number of students each new unit generates for the District, on average) is at its lowest level since 2015-16. Many of the units being built are marketed as luxury-themed (and are priced accordingly), which contributes to the lower student generation rate. Older displaced households with no school age children from the Camp Fire may also be depressing CUSD student generation rates as they are driving some of the demand for increased unit construction.
- 4. The Most Likely enrollment projection for the Chico Unified School District shows total enrollment increasing from 12,359 students in 2019-20 to 13,825 in 2029-30.

# **Conclusions and Recommendations**

As has been the case in recent studies, King Consulting continues to project sustained enrollment growth for Chico USD. 2019-20 enrollment increased less than what was anticipated by last year's Most Likely projection, but newly approved residential development, increased local births, and consistently positive cohort growth from grade to grade still combine to result in a Most Likely projection of enrollment growth for Chico USD.

Recent enrollment growth has already resulted in some schools enrolling more students than their target capacity (Chapman, Emma Wilson, Rosedale, Shasta, and Sierra View). Additional schools are projected to experience enrollments higher than their target capacity at some point during the 10-year projection period (Little Chico Creek, Marigold, Parkview, Bidwell Junior High, Chico Senior High, and Pleasant Valley High). As the District continues to grow, additional facilities and/or boundary adjustments may be needed, and the District should carefully monitor its enrollment and capacities.

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The increase in development demand and overall population growth for the Chico area are driven in part by Chico's desirability as a place to live and raise families, as well as the ongoing Bay Area housing crisis that continues to push families out of the Bay Area and into other parts of the State to seek more affordable housing. On top of this natural growth, the District is absorbing additional new residents following the Camp Fire, however it appears many of these residents do not have school age children based on decreasing student generation rates in CUSD since the Camp Fire occurred.

The Chico Unified School District has undertaken this study to assist in proactive planning for current and future facility needs for its student population. Based on the analyses prepared for this study, the following steps are recommended for the Chico Unified School District to meet its future facility needs. However, it is important to note that these recommendations may be constrained by broader fiscal and policy issues.

- 1. It is recommended that the District update this study in the Fall to monitor the District's birth-to-kindergarten and grade-to-grade migration trends, as well as gathering new information on residential development and student generation.
- 2. If elementary enrollment continues to increase beyond the District's target capacity, CUSD may consider adding capacity, potentially by constructing a new elementary school.
- 3. Continue to closely monitor residential development throughout the District, as increased enrollments in these areas will impact existing elementary facilities.
- 4. The District should consider, develop, and adopt educational specifications for all school sites.
- 5. While the passage of Measure K will address the need to replace a portion of the District's 20+ year old portables, the District should continue to plan for replacing all 20+ year old portable buildings with permanent structures when fiscally possible.
- 6. Incorporate these findings into the District's 2025 Facilities Master Plan.
- 7. Continue to review and update this study annually to determine if projected development and enrollment trends are accurate. Should future trends deviate from those identified in the study, adjustments regarding future school facility needs and costs may be required.
- 8. Consider exploring joint use projects with community groups and organizations, city government agencies, and other resources in order to accommodate and improve these programs which meet the needs of a diverse student population.
- 9. Maintain relationships with the City of Chico and Butte County in order to continue to plan for the most effective use of its facilities in addition to the potential for new facilities.

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- 10. Continue to apply for State funding in order to ensure that the District is maximizing opportunities from federal, state, and local sources to assist in modernization or the construction of new facilities for housing current and future students.
- 11. Consider the preparation and adoption of a Level II Developer Fee Study.
- 12. Consider working with developers to mitigate the impact of their projects to school facilities.
- 13. Consider reviewing current construction schedules to correspond to new growth projections.
- 14. These recommendations will be reviewed annually as part of the 2025 Facilities Master Plan.

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# **SECTION A: INTRODUCTION**

The Chico Unified School District is located in Butte County, California. The District serves the City of Chico, as well as surrounding unincorporated areas of Butte County. The Chico Unified School District serves grades TK-12 and has an official, State-certified total 2019-20 enrollment of 12,359 students as provided by the District. Table 1 shows enrollment totals for each Chico USD school site. The Chico Unified School District currently operates 12 elementary school sites, 3 junior high school sites, 2 high school sites, and 5 alternative programs. Inspire Charter High School is not included in Chico USD's enrollment total, nor are local independent charter schools.

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Table 1. School Sites and 2019-20 Enrollments

Elementary Schools	Grade Levels	2019-20 Enrollment
Chapman	TK-5	329
Citrus	TK-5	307
Emma Wilson	TK-5	627
Hooker Oak (Open Structured Classroom School)	TK-5	360
Little Chico Creek	TK-5	497
Marigold	K-5	477
McManus	TK-5	430
Neal Dow	K-5	355
Parkview	TK-5	380
Rosedale (Magnet School for Two Way Spanish Immersion Program)	K-5	555
Shasta	K-5	654
Sierra View (Academics Plus School)	K-5	560
Subtotal		5,531
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Junior High Schools  Bidwell	Grade Levels	2019-20 Enrollment
	6-8	992
Chico	6-8	908
Marsh	6-8	885
Subtotal		2,785
High Schools	Grade Levels	2019-20 Enrollment
Chico	9-12	1,747
Pleasant Valley	9-12	1,913
Subtotal		3,660
Alternative Schools	Grade Levels	2019-20 Enrollment
Academy for Change/Center for Alternative Learning	6-12	36
Fair View Continuation High	9-12	161
Loma Vista (Special Services School)*	TK & 12	31
Oak Bridge Academy	7-12	27
Oakdale Independent Study	K-12	128
Subtotal		383
Total Enrollment		12,359

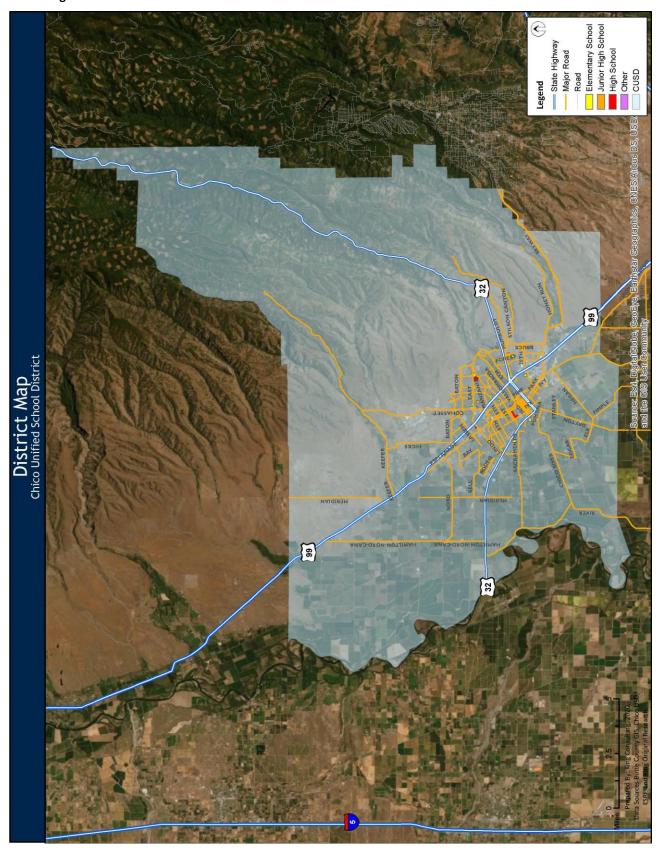
Source: CUSD

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<sup>\*</sup>There are preschool students enrolled at Loma Vista, however, these students are not included in the overall analysis. They should be considered when determining capacity at Loma Vista for the preschool program.

Ungraded secondary students and Non-Public School (NPS) students are not included in this study.

**Figure 1. Chico Unified School District** 



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# Chico Unified School District Demographic Analysis & Student Housing Report 2019-20

This report is divided into twelve major components:

- A. Introduction
- B. District Mission and Goals
- C. Choice in the Public School System
- D. District and Community Demographics
- E. Student Generation Rates
- F. Land Use and Planning
- G. Spatial Analysis
- H. Enrollment Projections
- I. Resident Projections
- J. Facility Analysis
- K. Funding Analysis
- L. Conclusion and Recommendations

Enrollment data presented in this report was compiled from Chico Unified School District core data and through historical figures maintained by the California Department of Education. Data utilized in this report was also sourced from:

- 2000 decennial Census compiled by the U.S. Census Bureau;
- 2010 decennial Census compiled by the U.S. Census Bureau;
- 2018 U.S. Census American Community Survey;
- California State Department of Public Health;
- Butte County Association of Governments;
- Butte County LAFCO;
- Butte County Planning Department;
- City of Chico Planning Department;
- Environmental Systems Research Institute, Inc. (ESRI);
- National Center for Education Statistics.

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# SECTION B: DISTRICT GOALS AND MISSION

# Local Control Accountability Plan (LCAP) and Board Adopted Goals:

#### Goal #1:

Quality Teachers, Materials, and Facilities: All CUSD students will have highly qualified teachers; current, standards-aligned instructional materials; current technology, and facilities in good repair.

#### Goal #2:

Fully Align Curriculum and Assessment with State Standards: Provide professional development and teacher support to ensure that all CUSD students receive instruction in all subject areas fully aligned to the California State Standard and assessment that align with the new state standardized assessments.

#### Goal #3:

Support High Levels of Student Achievement in a Broad Range of Courses: Provide all CUSD students the support and guidance to succeed in a broad range of challenging courses preparing them to successfully enter higher education and a viable career.

#### Goal #4:

Provide Opportunities for Meaningful Parent Involvement and Input: CUSD will increase parental involvement so parents may help their student to be successful academically, socially, and emotionally. **Goal #5:** 

Improve School Climate: CUSD will implement strategies to improve school climate so that all students inclusive of all subgroups, will feel safe, supported, engaged and meaningfully challenged.

# 2019-2020 District Focus:

CUSD will develop and refine a Transitional Kindergarten (TK) through 12<sup>th</sup> grade sequence of common assessments aligned to State Standards, with an emphasis on grade 11.

#### Mission

The mission of the Chico Unified School District, a partnership of students, staff, families and community, is to ensure all students achieve high levels of academic and personal success, contribute to their community and confidently compete in a changing global society by engaging in quality educational programs that address diverse student needs and promote learning throughout life.

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# SECTION C: CHOICE IN THE PUBLIC SCHOOL SYSTEM

# School "Choice"1

School choice within the public education system refers to the various ways a parent can "choose" a school for their child's education. Historically, parents made this choice based on where they chose to reside (attendance area based decision making); however, many other options have become available within the public school system. In addition, school districts have adopted policies which have provided "choice" for parents, including intra-district transfers, inter-district transfers, bussing, magnet schools, charter schools, and a variety of other options for parents. These options have provided parents an opportunity to select from educational alternatives provided by schools and programs within the public school district where they reside.

Within the past ten years, public school districts have seen an increase in charter and magnet schools within the public education system throughout the United States. The increase in the number and size of these types of schools has affected school districts as they strive to not only retain students within their districts, but also attract students into their system. Rising rates of student mobility are to be expected as the number of these schools increase, with parental choice and diversification seen as desirable for providing better student/school matches. Many school districts are promoting this type of diversification due to the realization that parents not only want, but increasingly demand choices for their children. In addition to magnet and charter schools, some California school districts are now able to declare themselves as a District of Choice, meaning that seats are made officially available for students residing in other school districts to come in via inter-district transfer.

Proponents of charter and magnet schools argue that more affluent families have long enjoyed school choice, through both private schools and the ability to move to better schools by buying a house in the preferred school's attendance area. Wider systemic school choice merely opens up similar opportunities to less affluent families, proponents contend. In addition, they maintain, school choice can better serve the disparate needs of heterogeneous students than can traditional "one-size-fits-all" schools administered by district officials. Finally, proponents argue that greater competition among

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<sup>&</sup>lt;sup>1</sup> This chapter applies to K-12 grade levels.

public—and perhaps private—schools for students will boost the quality of education through competitive pressures.<sup>2</sup>

Opponents of school choice in turn enumerate several problems. An expanded system of choice could leave some students behind, possibly in failing schools. They argue that choice, by allowing students to leave their local schools at will, could result in the re-segregation of the nation's schools along lines of race, ethnicity, and socioeconomic status.<sup>3</sup> However, current research demonstrates that minority students are the most likely to leave their designated school and "choose" an alternative school. This of course can still contribute to increased segregation.

While the intent of charter and magnet schools is to draw students from the entire District, research demonstrates that these schools tend to draw the majority of their enrollment from within their own neighborhood and surrounding neighborhoods (within 1 to 2 adjacent school boundaries). And while some schools rely on parents to provide transportation to schools of choice, other districts have found that providing transportation encourages enrollment.

Forecasts of enrollments in magnet and charter schools are based on multiple factors including the chosen implementation of the new program, marketing of the program to district parents and outreach to community groups to inform the public. Other factors affecting enrollments may include whether the District provides transportation, whether the new program has an enrollment capacity, and how the District chooses to enroll students, either by the use of a lottery or an application system.

#### **Charter Schools**

Charter schools are the most rapidly expanding form of public school choice at the local level. Since the passage of the first charter school legislation in 1991, approximately three-fourths of U.S. states have passed charter school legislation. As of 2017, more than 7,000 charter schools enroll nearly 3.2 million children throughout the United States. This represents a six-fold increase in the last 15 years, and more charter schools open each year than are closed for any reason.

Although charter schools have been in existence since 1991, not everyone knows what they are and how they differ from traditional public schools. Charter schools are autonomous public schools that may

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<sup>&</sup>lt;sup>2</sup> <u>Does School Choice Work?</u> Public Policy Institute of California, page v.

<sup>&</sup>lt;sup>3</sup> Ibid, page v.

be created by teachers, school administrators, businesspeople, parents, community groups, or other interested parties, depending upon state statutory requirements. They are typically structured to facilitate greater parental involvement. The premise is that charter school operators will, through their charters, commit to greater accountability for enhanced student performance in exchange for greater autonomy.

Most charter schools are small, newly created schools with atypical grade configurations. Their student populations are demographically similar to those of all public schools, although in the aggregate, they tend to enroll a greater proportion of minority students than traditional public schools. While many are created to realize an alternative vision of schooling, insufficient fiscal resources continues to be the greatest challenge, especially at the outset.

They differ from traditional public schools in two major ways: (1) they operate on the basis of their charter, which frees them from many regulations that otherwise apply to public schools; and (2) in exchange, they are accountable for improving student performance and achieving goals set forth in the charter. The charter, which serves as a contract between the school and the chartering entity, stipulates how the charter school will operate and how it will be held accountable, including the consequences for failure to meet the terms of the charter.<sup>4</sup>

While educational outcomes continue to be the subject of research, a variety of national studies indicate charter school academic effects are mixed, varying by State, District, subject, grade level and individual school. However, the evidence does confirm that parents will continue to demand choice; therefore, school districts that provide options will most likely retain students.

# **Magnet Schools**

Magnet schools are public schools with specialized courses or curricula. "Magnet" refers to how the schools draw students from across the normal boundaries defined by authorities (usually school boards) as school zones that feed into certain schools. Research demonstrates that the majority of students in magnet schools come from one or two adjacent attendance areas, which is seen in Chico USD's enrollment patterns.

Magnet schools first came into being in the late 1960s and early 1970s as a tool to further academic desegregation. Magnet schools have increased rapidly since the Federal Court's acceptance of Magnet

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<sup>&</sup>lt;sup>4</sup> Charter School and Equal Access. University of North Texas.

programs as a method of desegregation in 1975-76. Between 1982 and 1991, the number of individual schools offering Magnet programs nearly doubled and students enrolled in these programs almost tripled. By the 2001-02 school year, more than 3,100 Magnet schools operated in America. Magnet schools have three distinguishing characteristics:

- Distinctive curriculum or instructional approach.
- Attract students from outside an assigned neighborhood attendance zone.
- Have diversity as an explicit purpose.

Magnet schools have a focused theme and aligned curriculum to themes like Science, Technology and Engineering (STEM), Fine and Performing Arts, International Baccalaureate, and International Studies, MicroSociety, Career Tech, World Languages (immersion and non-immersion) and many, others. Magnet Schools are typically more "hands on – minds on" and use an approach to learning that is inquiry or performance/project based. They use the state, district, or Common Core standards in all subject areas; however, they are taught within the overall theme of the school.

Most magnet schools do not have entrance criteria, but rather, embody the belief that all students have interests and talents that families and educators believe are better cultivated in a magnet school and therefore use a computer-based blind lottery system. There are also "Talented & Gifted" magnet schools that may utilize student assessment data and teacher or parent recommendations for admission.

Supporters of Magnet schools focus on the success Magnet schools have made drawing students out of their assigned school zones, about the level of academic achievement enjoyed by Magnet schools, about how Magnet schools provide families more choice within the public school system, and about the fact that many Magnet schools have successfully encouraged families to enroll their children in school zones outside of where they live, thereby helping desegregate public education.

Magnet schools also have specialized programs emphasizing a consistent theme or method of teaching, facilitating students' and teachers' commitment to the school. This helps students at Magnet schools surpass the achievement they would have made at their zoned schools.

Because one of the main goals of magnet schools is to draw students from varied ethnic and socioeconomic backgrounds, these schools tend to be more diverse than charter schools. A 2011 study by the National Coalition on School Diversity demonstrated that 40% of magnet school students

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attended majority nonwhite school settings (compared to 23% non-white in charter schools) and found that magnet school students are more likely to enroll in racially and socioeconomically diverse environments.

# **Districts of Choice**

Under State Bill 680, effective as of January 1, 2010, every public school district in the State of California has the option to declare itself a District of Choice via board resolution. Specifically, this means that any student from outside of that district who wished to attend school there can enroll with the District of Choice without having to obtain any sort of release or permission from their home district. As long as these new transfers do not contribute to further racial segregation in the receiving district, they are allowed for as many students as the receiving district declares to have space for. If the number of applicants exceeds the space available, a random lottery is held to determine which students get in. Programmatic needs of individual pupils cannot be considered unless the receiving school district would need to create an entirely new program that it does not currently offer.

The motivation for becoming a District of Choice can vary from district to district, but a prolonged period of declining enrollment is a common factor among many districts that have taken this step. The influx of new students can have a dramatic effect on districts' ability to retain staff and keep funding closer to the levels that might have been planned for in budgets.

# Conclusion

As the current research demonstrates, parents and students desire "options" for public education. The comprehensive study conducted at Stanford University was the first major national research study about charter schools and academic performance. We can expect that more research will be conducted on student performance and outcomes on not only charter schools, but magnet schools, dual immersion programs, and other unique programs which provide students and parents with "choices". Public school districts throughout the United States are increasing the level of choices for their students, thereby retaining students who historically may have left the district. Many public schools now have special programs that were previously only available at a charter school. As these increased alternatives proliferate, many parents will be more likely to keep their children enrolled in the public school system.

Chico Unified School District offers choice within their school system including:

- Elementary Magnet program at Rosedale (Two-Way Spanish Immersion)
- Hands-on Thematic Learning Community at Hooker Oak

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- o STEM program and GATE at Parkview
- o Academics Plus program at Sierra View
- o AVID Learning at Little Chico Creek
- o Independent study programs across all K-12 grade levels

These special programs attract and keep students within the CUSD. It is recommended the District continue to monitor their enrollments closely to determine the current and future impacts of these schools of choice.

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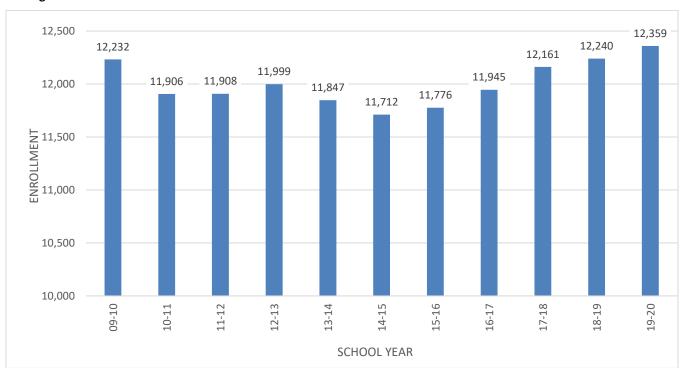
# **SECTION D: DISTRICT AND COMMUNITY DEMOGRAPHICS**

# **District Enrollment Trends**

# **Historical Enrollments**

Historical enrollment trends are based on certified State enrollment totals for each year. Chico USD enrollment generally declined from 2009-10 through 2014-15, declining 4.3% during that time. Since 2014-15, however, enrollment has increased by 5.5%, and as of 2019-20 is at its highest overall level since 2008-09. Overall, District enrollments in the last decade increased from 12,232 students in October 2009 to 12,359 students in October 2019. The various demographic factors affecting the District's historical enrollments will be discussed in greater detail in the following sections. Figure 2 illustrates the District's enrollment pattern since 2009-10. Figure 3 provides current year enrollments by school. Figure 4 illustrates annual growth/decline in student enrollment.

A closer examination of historical enrollments by grade level demonstrates that recent enrollment increases occurred mostly at the elementary and junior high school grades, with high school enrollments having grown only slightly since 2016-17 (Figure 5). Table 2 provides historical enrollments by school since 2010-11.

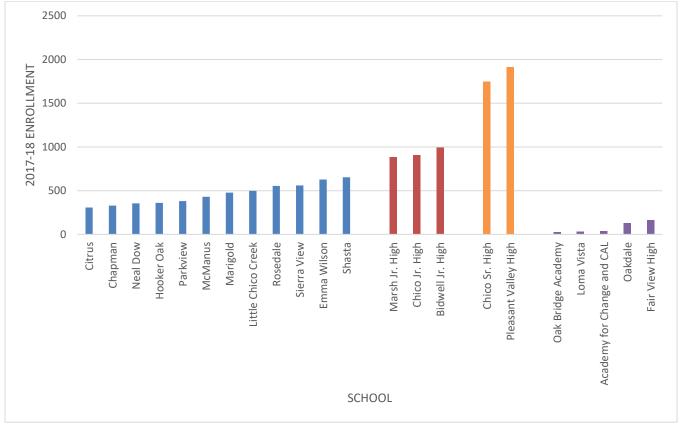


**Figure 2. Historical Enrollments** 

Source: California Department of Education and CUSD.

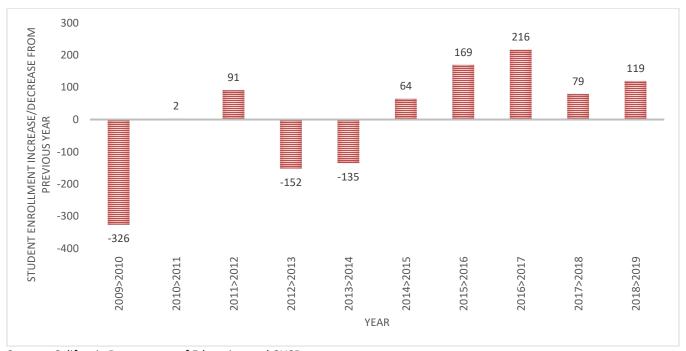
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Figure 3. 2019-20 Enrollments by School



Source: California Department of Education and CUSD.

Figure 4. Annual Growth in Student Enrollment



Source: California Department of Education and CUSD.

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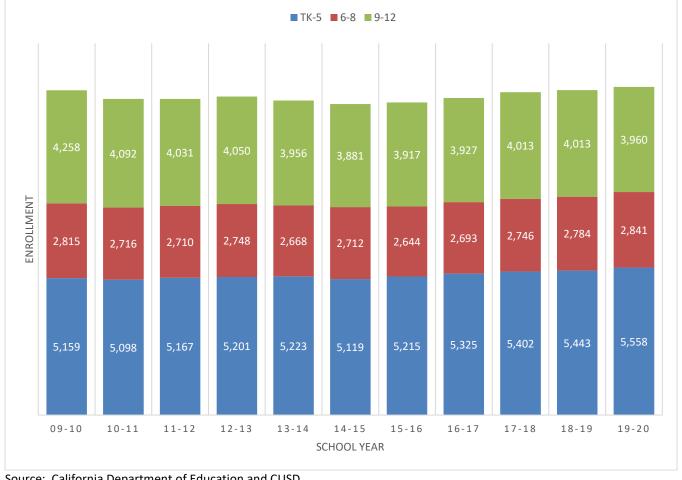


Figure 5. Historical Enrollments by Grade Level

Source: California Department of Education and CUSD.

CUSD Kindergarten enrollment has remained at an increased level since 2015, especially compared with the lower enrollments the District experienced from 2012 through 2014 (Figure 6). This will be discussed further in Section H. Kindergarten enrollment has an impact on overall enrollments, as larger or smaller incoming kindergarten class sizes result in larger or smaller overall enrollments as these cohorts advance grade-by-grade through the system.

In 2012-13 the District implemented transitional kindergarten, a program created by a new California law called the Kindergarten Readiness Act. The Kindergarten Readiness Act of 2010 changed the kindergarten entry date from December 2 to September 1 so children begin kindergarten at age 5. The rollback was implemented over a 3-year period, rolling back one month per year beginning in 2012-2013.

- 2012-13: Child must be 5 by November 1
- 2013-14: Child must be 5 by October 1
- 2014 -15 and beyond: Child must be 5 by September 1

KING CONSULTING Page 24 of 122 The Kindergarten Readiness Act of 2010 also created a Transitional Kindergarten (TK) program for those students who miss the cutoff and who will be five years old between:

- November 1 December 2 in 2012-13
- October 1 December 2 in 2013-14
- September 1 December 2 in 2014-15 and beyond

Enrollment in transitional kindergarten is most likely to be comprised of two groups of students; those who would have enrolled in kindergarten had the eligibility date not changed and those who would have waited to enroll in kindergarten until the following year.

■ Kindergarten Enrollment ■ TK Enrollment 1,200 1,000 121 110 800 ENROLLMENT 600 924 878 872 857 848 822 400 793 793 775 200 09-10 10-11 12-13 16-17 17-18 19-20 11-12 13-14 14-15 15-16 18-19 SCHOOL YEAR

Figure 6. Kindergarten Enrollment

Source: California Department of Education and CUSD.

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**Table 2. Historical Enrollments by School** 

Elementary Schools	Grade Levels*	2010- 11	2011- 12	2012- 13	2013- 14	2014- 15	2015- 16	2016- 17	2017- 18	2018- 19	2019- 20
Chapman	TK-5	324	311	367	369	351	356	310	292	330	329
Citrus	TK-5	397	394	339	337	328	316	300	295	314	307
Emma Wilson	TK-5	663	641	648	625	609	611	554	620	630	627
Hooker Oak	TK-5	351	328	368	372	366	364	318	330	369	360
Little Chico Creek	K-5	559	583	610	567	541	508	474	469	449	497
Marigold	K-5	558	535	541	577	556	559	484	486	448	477
McManus	TK-5	612	559	525	481	521	520	414	427	426	430
Neal Dow	K-5	434	426	434	412	386	402	338	332	332	355
Parkview	TK-5	243	325	361	369	385	415	378	358	381	380
Rosedale	K-5	531	567	561	575	586	593	524	539	542	555
Shasta	K-5	670	684	674	688	696	713	608	653	629	654
Sierra View	K-5	596	629	640	651	648	662	600	580	563	560
Elementary S Totals	chool	5,938	5,982	6,068	6,023	5,973	6,019	5,302	5,381	5,413	5,531
Junior High	Grade	2010-	2011-	2012-	2013-	2014-	2015-	2016-	2017-	2018-	2019-
Schools	Levels*	11	12	13	14	15	16	17	18	19	20
Bidwell	6-8	666	667	672	643	587	568	976	968	978	992
Chico	6-8	560	567	582	601	639	618	812	834	878	908
Marsh	6-8	572	583	561	575	581	592	867	912	874	885
Jr. High School	ol Totals	1,798	1,817	1,815	1,819	1,807	1,778	2,655	2,714	2,730	2,785
High Schools	Grade Levels	2010- 11	2011- 12	2012- 13	2013- 14	2014- 15	2015- 16	2016- 17	2017- 18	2018- 19	2019- 20
Chico	9-12	1,797	1,727	1,785	1,762	1,753	1,782	1,835	1,793	1,740	1,747
Pleasant Valley	9-12	1,944	1,945	1,924	1,865	1,777	1,807	1,822	1,953	1,971	1,913
High School 1	Totals	3,741	3,672	3,709	3,627	3,530	3,589	3,657	3,746	3,711	3,660
Alternative	Grade	2010-	2011-	2012-	2013-	2014-	2015-	2016-	2017-	2018-	2019-
Schools	Levels	11	12	13	14	15	16	17	18	19	20
Academy for Change	7-12	114	98	78	65	58	36	49	41	50	36
Fair View High	9-12	222	231	229	215	231	202	149	145	165	161
Loma Vista	TK-12	21	30	10	8	21	29	23	21	21	31
Oak Bridge										31	27
Oakdale Ind. Study	K-12	16	78	90	90	92	123	110	113	119	128
Alternative So Totals		373	436	407	378	402	390	331	320	386	383
All Closed Sch		56	0	0	0	0	0	0	0	0	0
Grand <sup>*</sup>	Total	11,906	11,908	11,999	11,847	11,712	11,776	11,945	12,161	12,240	12,359

<sup>\*</sup>CUSD changed from a K-6/7-8 configuration to a K-5/6-8 configuration beginning in 2016-17.

 $Note: The\ closed\ school\ of\ Green\ HS\ is\ summarized\ and\ included\ in\ 2010-11\ so\ that\ the\ Grand\ Total\ matches\ the\ values\ in\ Figure\ 2.$ 

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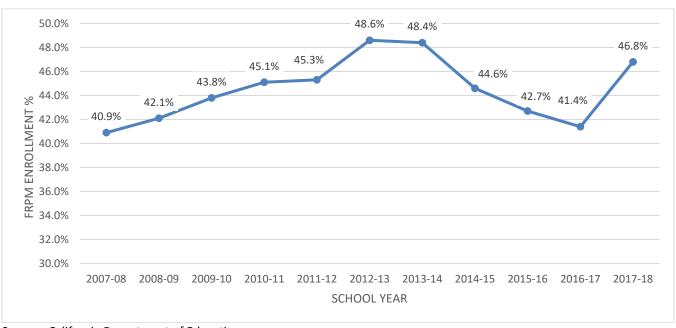
# Historical Enrollment by Socioeconomic Status

In order to analyze the District's socioeconomic profile, the consultant utilized participation in the Free or Reduced Price Meals (FRPM) program as a socioeconomic indicator. Table 3 provides the number of CUSD students participating in the FRPM program from 2007-08 to 2017-18. Since 2007, participation in the program increased by 1,316 students, and participation as a percentage of total enrollments increased from 40.9% to 46.8%. However, both the number and percentage of FRPM program participants had been declining since 2012 until a sudden increase in 2017, the most recent year for which data is available through CDE. Figure 7 graphically demonstrates the change by year.

Table 3. Historical Students Enrolled in Free or Reduced Price Meals

School Year	Students Enrolled in Free or Reduced Price Meals	Percent FRPM
2007-08	5,349	40.9%
2008-09	5,448	42.1%
2009-10	5,524	43.8%
2010-11	5,524	45.1%
2011-12	6,039	45.3%
2012-13	6,746	48.6%
2013-14	6,688	48.4%
2014-15	6,130	44.6%
2015-16	5,921	42.7%
2016-17	5,793	41.4%
2017-18	6,665	46.8%

Figure 7. Historical Students Enrolled in Free or Reduced Price Meals



Source: California Department of Education.

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# Historical Enrollment by Ethnicity

To analyze the District's race/ethnicity profile, the 2008-2018 CALPADS enrollments by race/ethnicity were used.

Historically, CUSD enrollments have been less diverse; however, that trend is changing. The District is still comprised predominantly of White students (59.0%), but students of other races and ethnicities represent a greater proportion of the District every year. The second largest ethnic group is Hispanic or Latino students (24.5%), with students identifying with two or more races being the third largest ethnic group (5.2%). These historical trends are reflective of statewide demographic shifts and are expected to continue. Figure 8 below demonstrates the race/ethnicity trends of the District from 2008-09 to the 2018-19 school year, the most recent for which State data is available.

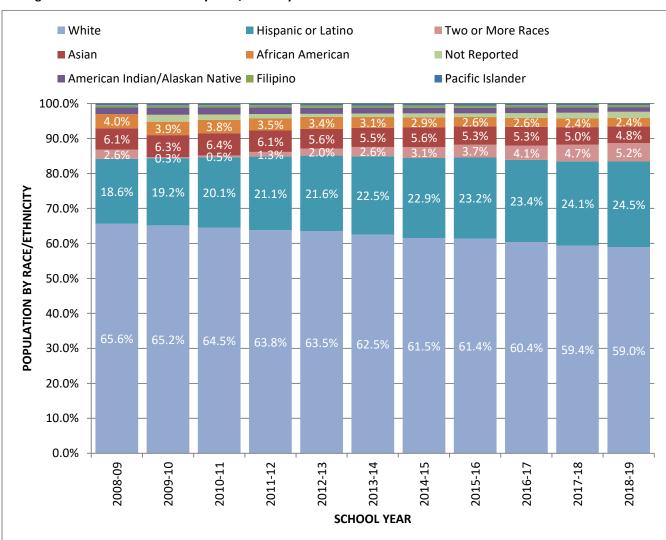


Figure 8. Historical Enrollment by Race/Ethnicity

Source: California Department of Education.

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# Historical Enrollment of English Language Learners

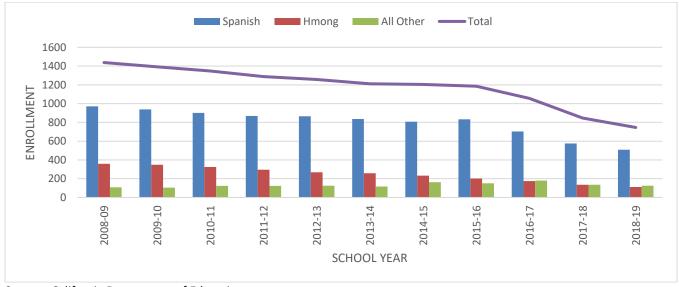
CalPADS enrollments of English Language Learners (ELL) were also compiled and analyzed. Table 4 contains the number of CUSD students enrolled as ELL students from 2008-09 to 2018-19, as well as a breakdown by primary language spoken. ELL enrollment declined consistently since 2008 before beginning to decline sharply in 2016. The percentage of ELL students among total District students has declined in the same way. The composition of the ELL student population has consisted of predominantly Spanish speaking students, with a second significant population of Hmong speakers. Both groups have declined as the overall ELL numbers have fallen, but the number of Hmong speakers is declining more rapidly. The number of speakers of all other languages combined has increased overall during this period, and in 2016 collectively eclipsed Hmong speakers for the first time. Figure 9 graphically depicts this trend over time.

School **Total Students** Spanish All Other **Percent ELL Hmong** 2008-09 1,438 971 359 108 10.7% 2009-10 1,393 939 349 105 10.7% 901 2010-11 1,348 324 123 10.3% 2011-12 1,288 869 296 123 9.4% 2012-13 1,258 865 268 125 9.1% 259 2013-14 1,212 837 116 8.8% 2014-15 808 1,204 233 163 8.8% 2015-16 1,185 832 202 151 8.6% 1,057 2016-17 703 174 180 7.6% 2017-18 846 575 135 136 5.9%

2018-19 746 509 112 125 5.2%

Figure 9. Historical Students Enrolled as English Language Learners

**Table 4. Historical Students Enrolled as English Language Learners** 



Source: California Department of Education.

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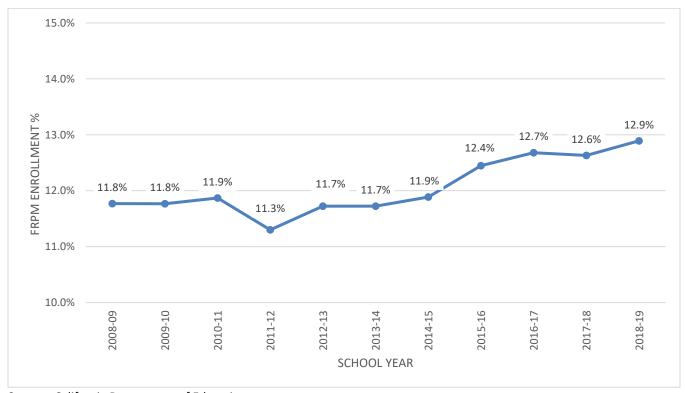
# Historical Enrollment of Special Education Students

Data on students classified by the State as being enrolled in Special Education classes were also collected from CalPADS. Table 5 provides the number of CUSD students enrolled in Special Education classes from 2008-09 to 2018-19. Special Education enrollment generally increased steadily after 2011-12 and is at its highest level of the study period in 2018-19 by both raw count and percentage of total enrollment. Figure 10 depicts this trend from year to year in a visual format.

Table 5. Historical Students Enrolled in Special Education Classes

School Year	Total	Percent Special Education
2008-09	1,585	11.8%
2009-10	1,528	11.8%
2010-11	1,550	11.9%
2011-12	1,542	11.3%
2012-13	1,626	11.7%
2013-14	1,620	11.7%
2014-15	1,633	11.9%
2015-16	1,724	12.4%
2016-17	1,772	12.7%
2017-18	1,797	12.6%
2018-19	1,851	12.9%

Figure 10. Historical Students Enrolled in Special Education Classes



Source: California Department of Education.

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# **Preschool Enrollment Trends**

There are currently two preschool programs located on District sites that must be considered when planning for future facilities.

# Innovative Preschool @ Loma Vista Campus

Established in 1989, Innovative Preschool, Inc. is a tuition-based, private, non-profit corporation providing a quality early education and childcare program for children aged 2 years 9 months through kindergarten. This preschool is located on the Loma Vista – Marigold campus in two classrooms and provides an integrated program with CUSD. The program serves children who have special needs, along with typically developing children.

# State-Funded Preschool @ McManus, Citrus, and Chapman Campuses

In 2016, CUSD received \$110,000 in California State Preschool Program Expansion Funds to start a new preschool program. The program is located on the McManus, Citrus, and Chapman elementary schools in one classroom per site. There are specific requirements that parents must meet in order for their children to attend. The District is required to prioritize students by income, lowest income ranking first, among other requirements. The programs are full-day and fees are determined based on family size and income and can be free or low-cost.

Since these programs are provided space at District facilities, it is imperative to track their historical enrollments in order to account for this student population when planning for future facilities. King Consulting would recommend conducting a separate detailed analysis of the District's preschool enrollment in order to gauge its impact to District facilities over time.

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# **Private School Enrollment Trends**

While public-to-private and private-to-public student transfer data is not readily available and therefore difficult to measure, it is possible to compare historical enrollments in order to determine if there is a significant correlation between public school enrollments as compared to private school enrollments. For example, if a school district is experiencing declining enrollments, and private schools within that District (or in adjacent districts) are experiencing enrollment increases, assumptions can be made regarding an increase in public-to-private school student transfers.

Enrollments for private schools located within the District (Figure 12) were collected from the California Department of Education for years 2009 to 2019. From 2010 through 2018, private school enrollment decreased drastically, by 64.6% (-652 K-12 students) (Figure 11). Several private schools located within CUSD closed between 2010 and 2015, while no new private schools opened. In 2017, Chico Christian School, formerly the largest private school in the District, also closed. While a new school opened in 2017, Hope Academy's enrollment is a fraction of what Chico Christian School's was. Private school enrollment increased in 2019, primarily due to growth at Chico Oaks Adventist School, but remains far below previous historical levels.

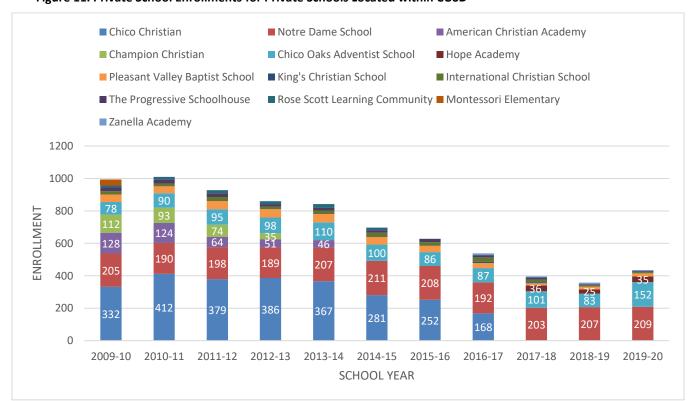
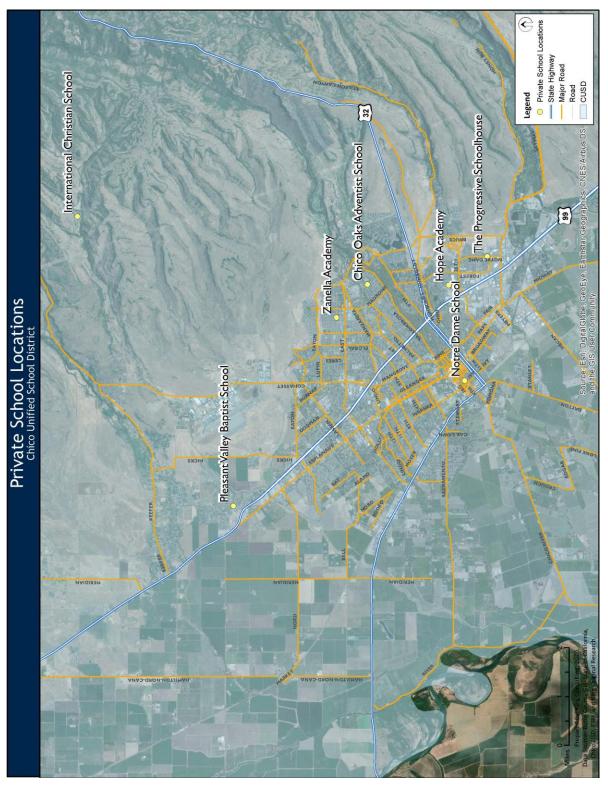


Figure 11. Private School Enrollments for Private Schools Located within CUSD

Source: California Department of Education.

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Figure 12. Private School Locations in CUSD



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# **Charter School Enrollment Trends**

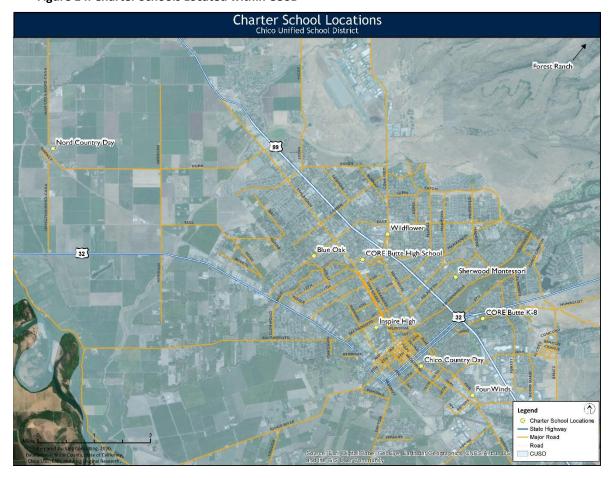
Historical enrollments for charter schools located within the CUSD were analyzed in order to calculate the impact to future CUSD enrollments. Total charter school enrollments decreased in 2018 for the first time since 2002, but remain increased by 85.8% higher than in 2008 (Figure 13). Growth was slower in more recent years, however, and overall charter growth since 2015 is primarily due to increased enrollment in the Core Butte home study charter program. Figure 14 provides a map of the location of charter schools within the District boundary.

CHARTER SCHOOL ENROLLMENTS 3,075 3,106 3,082 2,957 3,030 2,931 2,821 2,728 2,481 1,926 1,659 2008 2009 2010 2011 2012 2013 2014 2018 2015 2016 2017 YEAR

Figure 13. Charter School Enrollments for Charter Schools Located within CUSD

Source: California Department of Education.

Figure 14. Charter Schools Located within CUSD



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# **Comparison of Historical Enrollments by School Type**

In order to better understand historical trends, King Consulting compared historical enrollments by school type (Public, Private, and Charter) for all schools located within the CUSD boundary. Since charter school data are only available through 2018-19, that is the last year included in the combined analysis.

It is important to note the historical enrollments of all school types combined increased from 15,493 in 2008 to 15,680 in 2018. While the total number of students enrolled in all school types increased, enrollments by individual school type have diverged. Over the past ten years, enrollments in District schools declined by 4.5%, while enrollments in non-district charter schools increased by 85.8%, and enrollments in private schools declined by -64.7% (Figure 15).

It is critical the District continue to monitor current and future enrollments of all school types within their District boundary.

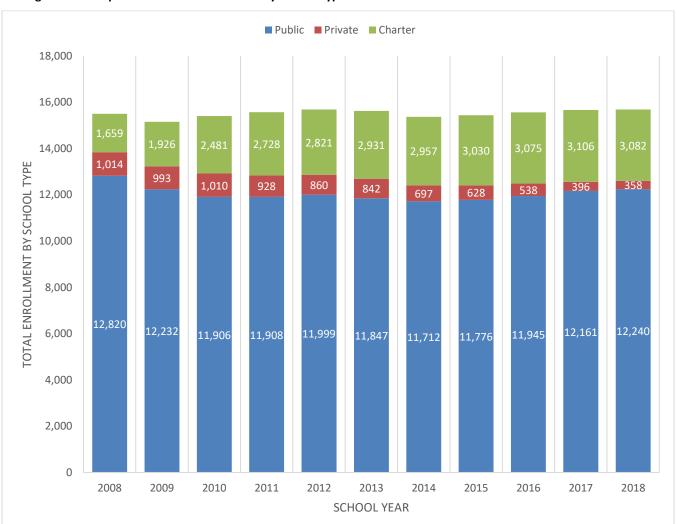


Figure 15. Comparison of Total Enrollment by School Type

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#### **Community Demographics**

The Chico Unified School District serves the City of Chico, as well as much of the surrounding unincorporated area of Butte County. This community demographic analysis will focus on the general population residing within the CUSD boundary as shown in Figure 1 in Section A of this document. Official demographic data currently available from United States Census Bureau and State sources only describes 2018 and does not reflect potential demographic shifts due to the November 2018 Camp Fire.

# **Population Trends**

85.000

The CUSD boundary has a total population of approximately 114,934 according to United States Census American Community Survey estimates. This represents growth of 7.2% since 2010 (Figure 16). Chico's focus on quality infrastructure and services, along with thoughtful planning, has created a desirable community. CUSD is expected to continue to grow at about the same rate.

As Figure 17 demonstrates, CUSD is a young community, with a median age of 32.2 years (up from 30.8 in 2010, however). 18.5% of the total population is under age 18, while a large portion of the city's residents are college students with no families. The District's population of 5-17 year old residents increased from 2010 to 2018, during a period where CUSD enrollment also increased (Figure 18). CUSD is predominately White (72.3%) (Figure 19).

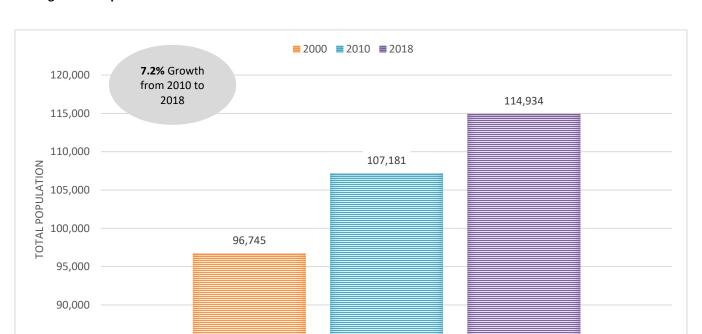
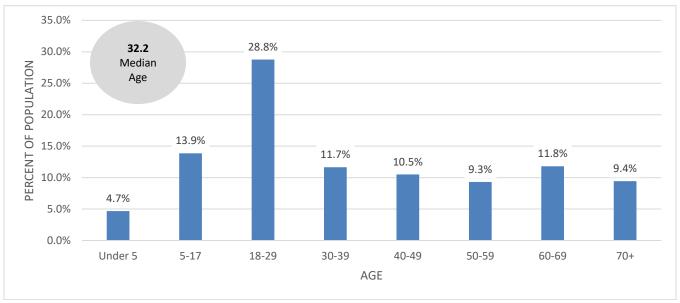


Figure 16. Population Growth 2000-2018

Source: U.S. Census Bureau Decennial Census 2000, 2010, and American Community Survey 2018.

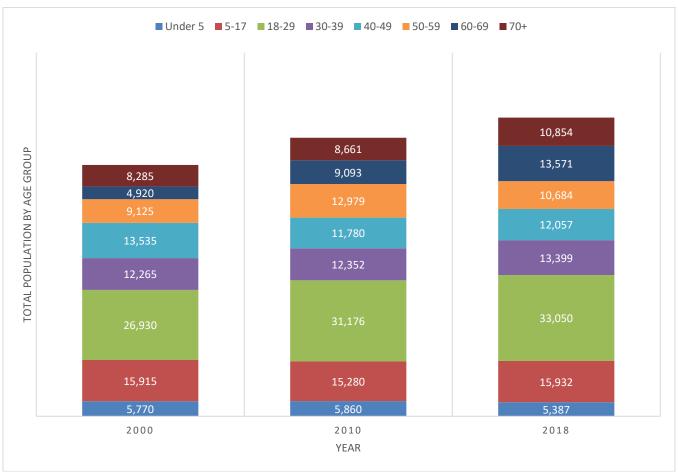
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Figure 17. Age Distribution by Percent of Population



Source: U.S. Census Bureau, ACS 2018 1-Year Estimates.

Figure 18. Population Growth by Age 2000-2018



Source: U.S. Census Bureau Decennial Census 2000, 2010, and American Community Survey 2018.

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80.0% 72.3% 70.0% 60.0% 50.0% 40.0% 30.0% 16.7% 20.0% 10.0% 4.5% 3.8% 2.0% 0.8% 0.0% White Hispanic or Latino Asian Black of African All Other Races Two or More Races American

Figure 19. Population by Race and Ethnicity

Source: U.S. Census Bureau, ACS 2018 1-Year Estimates.

# **Household Characteristics**

Median household income is low in CUSD compared to the State as a whole (Figure 20). This also is largely due to the prevalence of college students residing in Chico. If only families are considered, CUSD's median income is closer to the State's median value.



Figure 20. Median Household Income

Source: U.S. Census Bureau Decennial Census 2000, 2010, and ACS 2018 1-Year Estimates.

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The percent of households with children under 18 declined in CUSD from 2000-2018 while the number of persons per household declined in owner-occupied units and increased in renter-occupied units. Renter-occupied units now have a higher average number of people per household than owner-occupied units. (Figures 21-22).

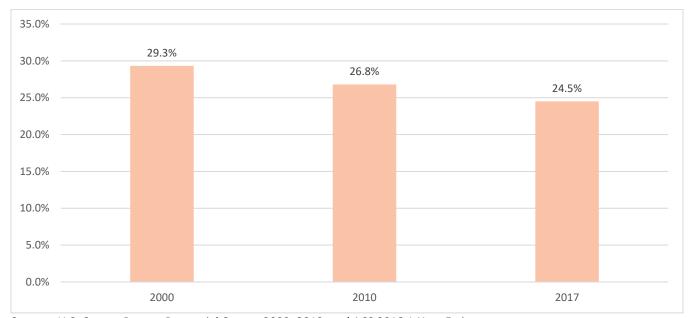


Figure 21. Percent of Households with Individuals Under 18

Source: U.S. Census Bureau Decennial Census 2000, 2010, and ACS 2018 1-Year Estimates.

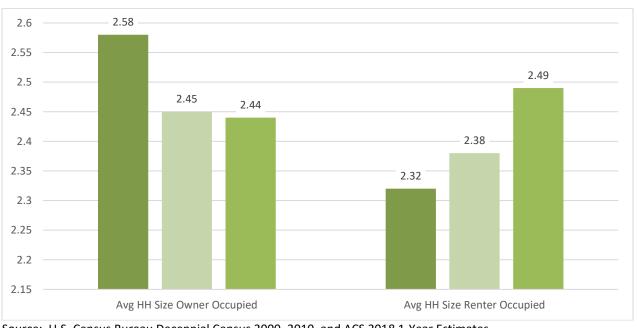


Figure 22. Number of Persons per Household

Source: U.S. Census Bureau Decennial Census 2000, 2010, and ACS 2018 1-Year Estimates.

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# Home Ownership and Median Home Values in the City of Chico

Home-ownership in the District (the percent of non-vacant housing units occupied by the owner) remained generally stable from 2010 to 2018 (Figure 23). The median home value in the District of owner-occupied housing units, according to Census estimates, is currently \$348,000 (Figure 24).

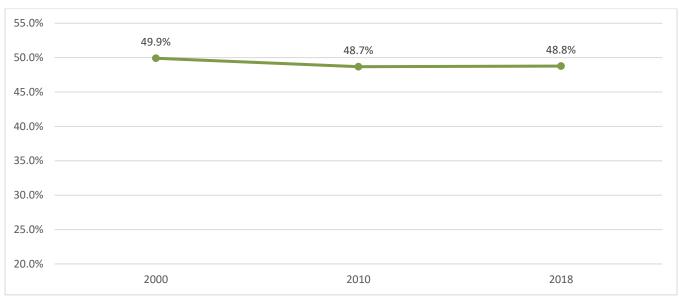


Figure 23. Home Ownership Rate

Source: U.S. Census Bureau Decennial Census and ACS 2018 1-Year Estimates.

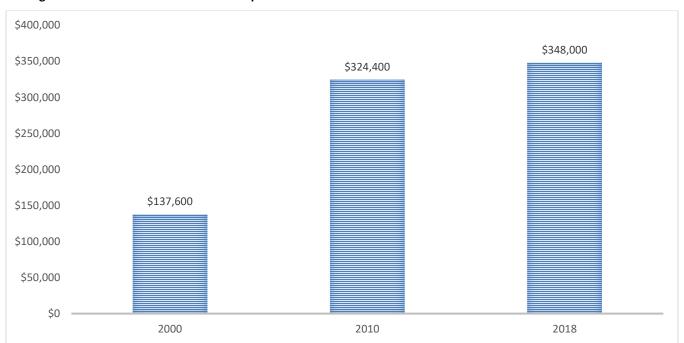


Figure 24. Median Value of Owner-Occupied Units

Source: U.S. Census Bureau Decennial Census and ACS 2018 1-Year Estimates.

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The percent of both owner-occupied and renter-occupied housing units declined from 2000 to 2018. The vacancy rate, meanwhile, increased significantly during that time.

It is important to note that these Census statistics likely do not account for the flow of people into Chico in the wake of the Camp Fire disaster. Both population and housing numbers will have changed drastically in the short term, while the long term impact will become more apparent with time.

**■** 2000 **■** 2010 **■** 2018 60.0% 48.1% 48.1% 47.9% 50.0% 45.7% 45.2% 43.0% 40.0% 30.0% 20.0% 11.8% 10.0% 6.2% 4.0% 0.0% Owner-Occupied Renter-Occupied Vacant

Figure 25. Housing Units by Occupancy

Source: U.S. Census Bureau Decennial Census and ACS 2018 1-Year Estimates.

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### **SECTION E: STUDENT GENERATION RATES**

#### Student Generation Rates: New Construction

Student generation rates are one of the critical components of facility planning. When analyzing the impacts of future residential development, student generation rates are used to project the number of students the District can expect from a planned development. The data is used to determine if and when new school facilities will be needed and to make critical facility decisions, such as potential boundary adjustments or the addition of new classrooms to existing sites. The housing mix of the planned development, including detached units, attached units, and apartments, is compared to similar housing in existing neighborhoods in the District to project how many students will reside in the new development. Next, the number of years a new development will take to be completed is calculated with the projected number of students from the various housing types. This determines how many students from each grade level will be generated over the build-out of the new community.

King Consulting utilized the District's developer fee records to survey housing units recently constructed within the District. Recently constructed properties were cross-referenced with the 2019-20 CUSD student list to determine the number of students generated per housing unit by grade level and by housing type.

A total of 1,965 single-family detached units, 123 single-family attached units, 1,529 multi-family units, and 413 affordable units were surveyed within the District. The TK-12 District-wide student generation rates by typology are outlined in Table 6. As is common in many other Districts, affordable units in CUSD generate the most students, while single-family attached and multi-family units generate the fewest. Since last year, student generation rates increased for multi-family and affordable units, while decreasing for single-family attached and single-family detached units. The single-family detached SGR for 2019-20 is the lowest in the District since 2015-16. Older, childless households displaced by the Camp Fire buying much of the newly constructed housing stock in Chico may explain the decrease in student generation rates from detached housing. The SGR for single-family, while lower than last year, is still the second highest rate in recent CUSD history. Meanwhile, current SGRs for multi-family and affordable units are the highest in the District's history.

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**Table 6. Student Generation Rates: New Construction** 

Grade	Single-Family Detached SGR	Single-Family Attached SGR	Multi-Family SGR	Affordable SGR
TK-5	0.149	0.146	0.090	0.472
6-8	0.068	0.033	0.043	0.232
9-12	0.081	0.073	0.039	0.283
Total K-12	0.298	0.252	0.171	0.988

### Student Generation Rates: Existing Home Sales

New construction is only one part of student generation for CUSD; new students also enter the District from existing home sales as older neighborhoods "turn over" and empty-nesters are replaced by younger families. For this reason, King Consulting assesses the impact of families moving into the District who buy homes for sale. A real-estate database was accessed to collect the number of housing units sold between August 2018 and September 2019. This database was cross-referenced with the 2019-20 CUSD student list to determine the number of students generated per housing unit by grade level and by elementary school boundary.

A total of 1,646 resold housing units were surveyed within the District, which generated 422 TK-12<sup>th</sup> grade students for the District. Student generation rates by grade configuration are displayed in Table 7.

**Table 7. Student Generation Rates: Home Sales** 

Grade	Single-Family Resale SGR
TK-5	0.112
6-8	0.066
9-12	0.079
Total K-12	0.256

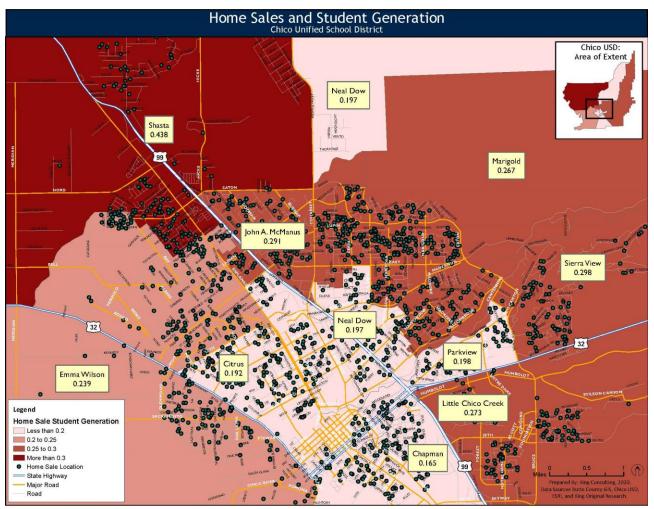
King Consulting then mapped all the housing units sold in the District to analyze them spatially, and student generation rates were prepared for each school boundary. As demonstrated in Table 8 and Figure 26, homes sold within the school boundaries in the northwestern area of the District (Shasta and McManus boundaries) and the eastern side of the District (Marigold, Sierra View, and Little Chico Creek boundaries) generate more students per housing unit than homes sold in other parts of the District. Generally, the southern and central areas of the District (Chapman, Citrus, Neal Dow, and Parkview boundaries) generate the fewest students from resales.

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Table 8. Student Generation Rates: Home Sales by Elementary Boundary

Elementary School Boundary	Number of Units Sold	<b>Total Students Generated</b>	Total SGR
Chapman	139	23	0.165
Citrus	193	37	0.192
Emma Wilson	276	66	0.239
John A. McManus	199	58	0.291
Little Chico Creek	150	41	0.273
Marigold	176	47	0.267
Neal Dow	137	27	0.197
Parkview	91	18	0.198
Shasta	144	63	0.438
Sierra View	141	42	0.298
Total	1,646	422	0.256

Figure 26. Home Sales and Student Generation Rates



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King Consulting prepared an additional analysis of student generation rates by year of purchase. Data from 2012 through 2017 is from previous studies, while 2018 and 2019 includes the newly surveyed units. Over time, as the cost of purchasing a home has increased, the student generation rate has decreased. Home resales in 2019 set a record for high average purchase price, while the 2019 student generation rate is the lowest on record; however, some of this may be related to older households displaced by the Camp Fire buying more of the local housing. This trend will need to be observed closely in the coming years. Table 9 presents the student generation rates by year for all CUSD home resales.

Please note, the 0.256 resale student generation rate used in the spatial analysis above utilizes units specifically sold between August 2018 and September 2019. Units sold in those months of 2018 had a collective resale SGR of 0.255. The earlier months of 2018 had a higher SGR, as reflected in Table 9.

Table 9. Student Generation Rates: Home Resales by Year Sold

Year Sold	Number of Units	Average Purchase Price	Total Students	Total SGR
2012	970	\$245,000	340	0.351
2013	1087	\$281,000	446	0.410
2014	993	\$288,000	329	0.331
2015	1008	\$304,000	370	0.367
2016	1,372	\$316,000	440	0.321
2017	1,236	\$339,000	410	0.332
2018	1,021	\$348,000	290	0.284
2019	1,185	\$391,000	304	0.257

<sup>\*2019</sup> records are through September

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### **SECTION F: LAND USE & PLANNING**

School districts are inextricably linked to their community(s). The land use and planning policies of City and County agencies are developed to identify current land use patterns and determine how land might best be used in the future. While land use plans can provide an indication of the development attitudes of the local government, the documents are advisory only and are not good predictors of development, as market forces, government planning and regulations, and community attitudes and action all affect current and future planned development.

It is imperative to monitor land use and planning as development will affect where and how schools will be constructed as well as the fate of older schools within the District. In order to understand the connection between the schools in Chico Unified School District and the communities they serve, an overview of policies and planning is included in this section of the study. By understanding the fabric of the communities, the policies and goals of the City and County, and the goals of the Chico Unified School District, planning for the future will be made easier.

Chico Unified School District serves the City of Chico and its Sphere of Influence. The City of Chico, as well as Butte County, were contacted to provide information and documents regarding land use and planning, development, and other pertinent information for the Chico Unified School District. A brief summary of that information is provided in this section.

### **Butte County: General Plan 2030**

The County of Butte's General Plan 2030, adopted in 2010 and amended in 2012, provides direction on how the County will fulfill its community vision and manage its future growth. The General Plan addresses all aspects of development, including land use, circulation and transportation, open space, natural resources and conservation, public facilities and services, and safety and noise.

The General Plan's Guiding Principles describe how Butte County intends to grow and develop through the implementation of its General Plan. These principles were developed at the outset of the process and reflect input provided by the public, the Citizens Advisory Committee and Planning Commission, as well as final direction by the Board of Supervisors.

Through the General Plan document, policies are adopted to accomplish broad goals:

 Urban development will be primarily centralized within and adjacent to the existing municipal limits and larger unincorporated communities. Urban development will have efficient, reliable public facilities and infrastructure. Employment centers and a range of services will

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be located near residential areas so that people spend less time in their cars. Residential communities will be walkable, bicycle facilities will be provided, and there will be access to public transit.

- Small unincorporated areas will be well-planned through community driven planning
  processes so that community character is preserved and adequate public services and
  facilities are provided. Rural residential development will be limited and will strive to be
  compatible with agricultural and environmental uses, and will address wildfire risks and
  public service needs.
- Agriculture and open space will continue to dominate Butte County's landscape and be an important part of the County's culture and economy. Existing agricultural areas will be maintained and an array of agricultural services will support agriculture while providing new jobs to Butte County residents.
- At the same time, new and innovative high-technology businesses will be located in Butte County, including green business and industry, attracted in part to the natural and urban environment of the County and in part to the opportunities for partnerships with Butte County's educational institutions. Butte County's residents will have a choice of housing types to best suit their individual lifestyles.
- County youth will have safe places to socialize, job and volunteer opportunities, and access
  to higher education and support services. They will be able to safely walk, bike, or take
  transit to school, and recreational programs will fulfill their after-school needs.
- Butte County will have safe, clean water for agriculture, residents and businesses. Water resources will be protected through proper planning and regulation, as well as continued research and monitoring by Butte County and its partners in watershed planning.
- Wildlife and native plants will survive and thrive in healthy ecosystems. Sensitive natural
  resources, including deer herd migration areas, will be protected, and Butte County will
  continue to coordinate with the Butte Regional Habitat Conservation Plan and Natural
  Community Conservation Plan. Residents of and visitors to Butte County will be able to
  enjoy the area's wealth of natural beauty, recreational opportunities and amenities.
- And, finally, as the cumulative result of the above, Butte County's residents will have access
  to healthy living and lifestyle options. Through implementation of this General Plan, Butte
  County in 2030 will be an economically and environmentally sustainable community, the
  residents of which will enjoy a high quality of life, as did their forebears.<sup>5</sup>

# Housing Element Update 2014: County of Butte

State Law requires each city and county to adopt a general plan containing at least seven elements, including a housing element. Unlike other mandatory general plan elements, the housing element is required to be updated every five years and is subject to detailed statutory requirements and mandatory review by the State of California Department of Housing and Community Development.

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<sup>&</sup>lt;sup>5</sup> Butte County General Plan.

The *Housing Element*, one component within the County's General Plan, was adopted by resolution (August, 2014). This document provides an assessment of housing needs throughout Butte County.

The Housing Needs Assessment provides background information and analysis used to help to inform updates to the County's housing goals, policies, and programs. The County, in order to prepare the current Housing Element and meet its housing needs, conducted public outreach and collected input on potential changes in Housing Element goals, policies, and programs, to augment the technical analysis conducted in the preparation of the Housing Needs Assessment. Under State law, the County must conduct a Housing Needs Assessment, followed by the development of a plan to achieve the goals of the Housing Element. These goals include the following categories: rehabilitation, affordability, housing development, removal of governmental constraints, energy and water conservation.

# **Affordable Housing**

The primary goal of this analysis for the Housing Element is to determine the affordability of housing to all economic segments of the community and assist in providing housing while maintaining the character of the County.

The County currently has an identified need for 920 housing units consisting of extremely and very low income, low income, and moderate income units. The County is also encouraging the development of affordable housing in the unincorporated areas by working with other agencies and developers as well as nonprofit housing corporations.

## Housing Authority of the County of Butte

The mission of the Housing Authority of the County of Butte is to assist low and moderate income residents of Butte County to secure and maintain high quality affordable housing.<sup>6</sup> Currently, Chico has several affordable housing complexes in addition to various other subsidized housing projects. The CUSD will need to maintain awareness of new affordable housing projects as a significant number of students will be generated for the district to house from any such development.

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<sup>&</sup>lt;sup>6</sup> Housing Authority of the County of Butte. Mission Statement.

# **Local Agency Formation Commission (LAFCO)**

LAFCOs were created in 1963 by the California Legislature to assist in regulating the formation and development of cities and special districts in all 58 counties (with the exception of San Francisco). The intent was to curb urban sprawl and protect the State's agricultural and open-space resources. There are currently 58 LAFCOs working with nearly 3,500 governmental agencies.

In 1972, LAFCOs were given the power to determine spheres of influence for all cities and special districts. A sphere of influence is a plan for the probable physical boundaries and service area of a local agency. Factors considered in a sphere of influence review focus on the current and future land use, the current and future need and capacity for service, and any relevant communities of interest. These spheres of influence are reviewed every five years as necessary.

As part of the SOI review the commission is required to consider several factors: 1) the present and planned land uses in the area, 2) the present and probable need for public facilities and services in the area, 3) the present capacity of public facilities and adequacy of public services that the agency provides, and 4) the existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the local agency. Spheres of Influence serve to manage local government boundary lines. Only territory located within its Sphere can be annexed to the affected agency.

## **Butte County LAFCO**

As stated in the previous section, LAFCO's purpose is to oversee orderly development and protect prime agricultural land. The agency provides services to individual home owners requesting annexation to a sewer district, developers seeking annexation to cities in order to obtain more favorable development and urban services, cities wishing to annex pockets or "islands" of unincorporated land located within their borders, and Special Districts or cities seeking to consolidate two or more governmental agencies into one, thereby streamlining their services and reducing the cost to local taxpayers.

The Butte County LAFCO oversees the SOI's within the five incorporated municipalities in Butte County. Each city is allowed and encouraged to establish future land use designations with their SOI in order to make a public statement about what land uses it considers appropriate in the area surrounding the city or town limits.

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Two specific plan areas have been adopted by the City of Chico for their Sphere of Influence (SOI):

- The Chapman/Mulberry Neighborhood Plan.
  - The Chico City Council recently voted in favor of an annexation agreement with LAFCO to annex this neighborhood into the City of Chico effective July 1, 2020.
- North Chico Specific Plan. The purpose of the North Chico Specific Plan (3,590 acres) is to comprehensively respond to development proposals and incorporate them into a concept for land use for the area.

# The City of Chico

# Chico 2030 General Plan: Five-Year Review, 2016

The Chico 2030 General Plan, adopted in 2011 and amended in 2017, is a statement of community priorities to guide public decision-making. It provides a comprehensive, long-range policy framework for the growth and preservation of Chico. These goals are consistent with the city's desire to maintain the "small town" feel of Chico, with an active, vibrant downtown, while allowing for managed growth. "Goals, policies, and implementation programs ... focus on preserving and enhancing Chico's special community identity by managing future growth, maintaining the qualities of its neighborhoods, and providing for maintenance of surrounding open space."

Chico was one of the first communities to act to protect its agricultural, small town heritage by the establishment of the RUL. As a result of Chico's maintenance of the RUL and other strategies, growth in Chico has been more rapid in the North and South areas of Chico. The overall vision for Chico is a "livable, healthy, and sustainable community that offers a high quality of life with a strong sense of community and place..." <sup>7</sup>

The City is mandated to review the General Plan every five years and to update and revise it, if necessary. The first five-year review took place in 2016.

## **General Plan Elements**

The General Plan elements include both required (6 mandated by the State) and optional elements (6 chosen by the City to be included). The five-year review provides commentary on the following elements and areas:

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<sup>&</sup>lt;sup>7</sup> Chico 2030 General Plan, Introduction.

- Population: The original General Plan had assumed a sustained 2% annual growth rate, but growth has been closer to 1.2% in recent years. This results in the General Plan's estimated 2030 build-out population of 139,713 not being reached until 2057 with current growth trends.
- Development Activity: Development activity is once again increasing, reflecting a recovery
  from the nationwide economic recession as well as demand associated with aftermath of the
  Camp Fire. Single-family residential, multi-family residential, commercial, and industrial
  development are all strong right now. In order to continue supporting General Plan
  implementation, some areas have been rezoned since 2011.
- Annexations: Annexations have generally been on hold unless requested by individual property owners since 2007 due to the economic recession, but two significant annexations (Stewart Avenue; Chapman and Mulberry) have taken place since the adoption of the General Plan. Further, the City recently initiated annexation of the 413-acre North Chico Annexation area that represents a large "island" annexation including the Eaton, Morseman, and Godman neighborhoods.
- General Plan Strategy of Sustainability: The General Plan identified three unique areas on its
   Land Use Diagram for the purpose of promoting sustainable development:
  - Special Planning Areas: There has been so significant activity in the last five years at any of the identified SPAs.
  - Opportunity Sites: 13 of the 15 opportunity sites identified for strategic infill and redevelopment have seen some level of development in the last five years.
  - Resource Constraint Overlay: These areas identified by the General Plan contain sensitive biological resources. The City has worked increasingly with BCAG on a Butte Regional Conservation Plan to streamline efforts to protect these areas.
- Commercial Land Availability: The Update identifies 319 acres of commercial land, 230 acres
  of industrial land, and 414 acres of manufacturing/warehouse land that are currently vacant.
  This should be more than adequate for projected future need.
- Planning Efforts: The City has achieved several long-range planning accomplishments in recent years, including a Municipal Services review and Sphere of Influence update,

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annexations, update of impact fee studies, and adoption of the HUD 5-Year Plan and State-required Housing Element, among others.

# **Residential Development Trends**

According to the City of Chico, there was a clear trend of increased development activity in recent years, reflecting a recovery from the economic recession, which was the worst environment for development since the Great Depression. Figure 27 outlines building permit activity, demonstrating the decline in single-family building permits during the Recession years, with a steady increase in permit activity since 2010. Multi-Family permits have also increased significantly since 2011.

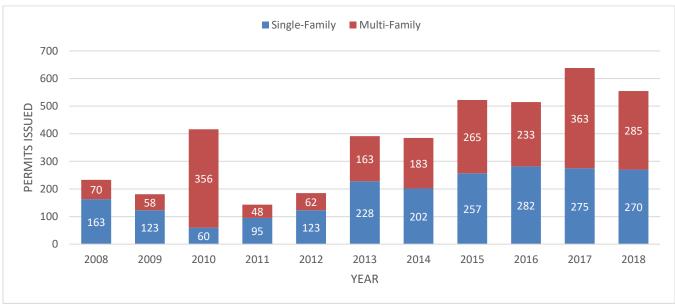


Figure 27. Building Permit Activity, City of Chico

Source: City of Chico

The *General Plan 2030* originally assumed that the City would need approximately 16,300 new dwelling units to accommodate 40,262 new residents through the planning period. The General Plan Land Use Diagram includes new growth areas, vacant infill areas, and redevelopment areas that were designed to accommodate Chico's future growth with a range of housing choices. The total vacant acreage is 2,343 acres which outlines the acreage available for residential development of varying types to accommodate the increase in population. Considering the annual growth rate of 2%, the residential capacity would be absorbed over approximately 16 years. This residential capacity does not include

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redevelopment or mixed-use development which would increase the capacity for new units and, therefore, accommodate increased population.

Given the updated 1.2% annual growth observed for the 5-Year Review, residential capacity will not be absorbed for approximately 26 years.

# **Housing Market Trends: Affordable Housing**

A Housing Element Annual Report is provided to the State Housing and Community Development Department, outlining housing market trends, affordability, housing market supply and demand, and affordable housing production.

- The for-sale market trend of affordable housing units continued its recovery in 2016 with the median home price increasing to \$291,000 in 2016.
- The housing rental market in Chico has experienced strong demand, leading to increased rent prices and a low vacancy rate.
- The U.S. Department of Housing and Urban Development estimated the 2016 affordable rents outlined in Table 10.

**Table 10. Affordable Income and Rent Levels** 

	Rent	Income
2-bedroom Fair Market Rent	\$907	\$53,100
3-person Very Low Income HH	\$664	\$26,550

# **Neighborhood Plans**

The City of Chico has also adopted three neighborhood plans that provide more fine-grained planning direction for the following areas: The Avenues Neighborhood Improvement Plan, the Southwest Chico Neighborhood Improvement plan and the Chapman/Mulberry Neighborhood Plan. These plans assist the neighborhood associations in working with the City on visioning for planning while maintaining the character of the area.

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## Northwest Chico Specific Plan

The Northwest Chico Specific Plan "defines parameters for the future development of Northwest Chico. Implementation of the plan will create new residential neighborhoods and ensure that new infrastructure required to serve the area is attractively integrated with the new development it serves." Various land uses have been identified within this area to promote a mix of residential development while providing parks, retail stores, and commercial businesses. A total of 506 acres are designated for residential development. The CUSD will need to be proactive in its participation as this area develops. The District may need to construct another elementary school within this area to serve the growing resident population. Figure 28 outlines the Northwest Area boundaries.

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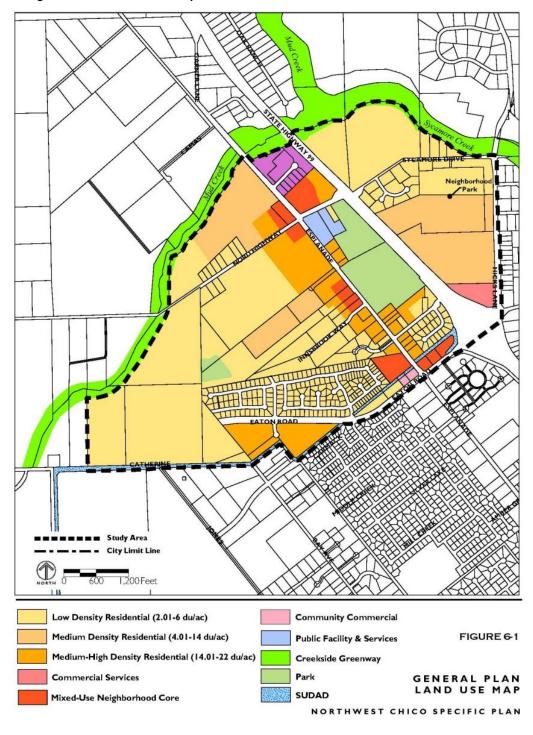


Figure 28. Northwest Chico Specific Plan Area

# Impact to CUSD

The City of Chico, including the Neighborhood and Specific Plan areas, is projected to continue to increase in population through the planning period.

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In order to provide projections for future development (and therefore future enrollments), the City of Chico was contacted to provide an overview of current residential development projects. The current projects listed by the City on its development report are outlined in Table 11. This table provides the total units within each project by type. In order to factor future students generated by these projects into the 10-year projections where appropriate, King Consulting mapped the location of all development (Figure 29).

However, not all of these projects are likely to be built and contribute new students within the next few years. Table 12 breaks down the total number of units of each type (Single-Family or Multi-Family) estimated to be constructed each year. Table 13 summarizes this information by elementary school boundary. Table 14 then applies student generation rates to these units to determine the number of new elementary students that will be generated within each elementary school boundary. In this way, the actual impact of this development on CUSD school facilities can more easily be discerned. Tables 15-18 provide the same information for junior high school and high school boundaries.

Following these tables are descriptions of some of the more significant projects that are expected to generate students during the projection period.

**Table 11. Current and Planned Residential Development** 

Map#	Туре	Name	Units	Status	ESB	JHSB	HSB
1	Single-Family	Amber Lynn	109	Approved	John A. McManus	Bidwell	Pleasant Valley
2	Single-Family	Avila Estates	20	Approved	Sierra View	Marsh	Pleasant Valley
3	Single-Family	Belvedere Heights 2	92	Under Construction	Little Chico Creek	Marsh	Chico Senior
4	Single-Family	Boeger Subdivision	24	Approved	John A. McManus	Bidwell	Pleasant Valley
5	Single-Family	Burnap Subdivision	3	Under Construction	John A. McManus	Bidwell	Pleasant Valley
6	Single-Family	Canyon Oaks	61	Approved	Sierra View	Marsh	Pleasant Valley
7	Single-Family	Carlene Place	17	Under Construction	Emma Wilson	Chico	Chico Senior
8	Single-Family	Creekside Landing	100	Under Construction	Shasta	Bidwell	Pleasant Valley
9	Single-Family	Crossroads	3	Under Construction	Marigold	Bidwell	Pleasant Valley
10	Single-Family	Drake Estates	17	Approved	Neal Dow	Bidwell	Pleasant Valley
11	Single-Family	Foothill Park East 7	24	Under Construction	Marigold	Bidwell	Pleasant Valley
12	Single-Family	Innsbrook Sub 2	38	Under Construction	Shasta	Bidwell	Pleasant Valley
13	Single-Family	Lassen Village	25	Approved	John A. McManus	Bidwell	Pleasant Valley
14	Single-Family	Magnolia Gardens	13	Approved	Marigold	Bidwell	Pleasant Valley
15	Single-Family	Marigold Heights	24	Under Construction	Marigold	Bidwell	Pleasant Valley
16	Single-Family	Mariposa Manor	30	Under Construction	Marigold	Bidwell	Pleasant Valley
17	Single-Family	Meriam Park	300	Approved: 106 Units Under Construction	Little Chico Creek	Marsh	Chico Senior

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18	Single-Family	Misson Vista Ranch 2	17	Approved	Little Chico Creek	Marsh	Chico Senior
19	Single-Family	Montecito Place	105	Approved	Shasta	Bidwell	Pleasant Valley
20	Single-Family	Morseman Estates	18	Approved	John A. McManus	Bidwell	Pleasant Valley
21	Single-Family	Mountain Vista	53	Under Construction	Marigold	Bidwell	Pleasant Valley
22	Single-Family	Oak Valley	572	Approved: 18 Remaining Ph1 Units Under Construction	Little Chico Creek	Marsh	Chico Senior
23	Single-Family	Plottel	21	Approved	Citrus	Chico	Chico Senior
24	Single-Family	Schill Subdivision	13	Under Construction	Shasta	Bidwell	Pleasant Valley
25	Single-Family	Siena @ Canyon Oaks	15	Under Construction	Sierra View	Marsh	Pleasant Valley
26	Single-Family	Sierra Garden Townhouses	25	Under Construction	Sierra View	Marsh	Pleasant Valley
27	Single-Family	Stonegate	469	Approved	Little Chico Creek	Marsh	Chico Senior
28	Single-Family	Trinity Park	34	Approved	Marigold	Bidwell	Pleasant Valley
29	Single-Family	Wasney Estates	18	Proposed	John A. McManus	Bidwell	Pleasant Valley
30	Single-Family	Westside Place 1 & 2	85	Approved: 25 Units Under Construction	Citrus	Chico	Chico Senior
31	Multi-Family	Channel Eaton Rd	259	Under Construction	Marigold	Bidwell	Pleasant Valley
32	Multi-Family	Corrigan	23	Approved	John A. McManus	Bidwell	Pleasant Valley
33	Multi-Family	Enclave on East	44	Under Construction	Marigold	Bidwell	Pleasant Valley
34	Multi-Family	Heritage Landing Apts	152	Approved	Shasta	Bidwell	Pleasant Valley
35	Multi-Family	The Humboldt	27	Approved	Little Chico Creek	Marsh	Chico Senior
36	Multi-Family	Jennings Building	12	Approved	Citrus	Chico	Chico Senior
37	Multi-Family	Joshua Tree Domiciles II	44	Under Construction	John A. McManus	Bidwell	Pleasant Valley
38	Multi-Family	McGuire Apartments	20	Approved	Citrus	Chico	Chico Senior
17	Multi-Family	Meriam Park	1,320	375 Approved, Remainder Proposed	Little Chico Creek	Marsh	Chico Senior
39	Multi-Family	Native Oak Apartments	98	Approved	Little Chico Creek	Marsh	Chico Senior
40	Multi-Family	Notre Dame Quads	20	Under Construction	Little Chico Creek	Marsh	Chico Senior
22	Multi-Family	Oak Valley	633	Approved	Little Chico Creek	Marsh	Chico Senior
41	Multi-Family	Orwitz Walnut St. Apts	20	Under Construction	Emma Wilson	Chico	Chico Senior
42	Multi-Family	Pabbi Nord	15	Approved	Citrus	Chico	Chico Senior
43	Multi-Family	Skyline Apartments	104	Under Construction	Sierra View	Marsh	Pleasant Valley
27	Multi-Family	Stonegate	233	Approved	Little Chico Creek	Marsh	Chico Senior
44	Multi-Family	Tank District Apartments	48	Under Construction	Little Chico Creek	Marsh	Chico Senior

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Development
Single-Family 32 Chico USD: Area of Extent Little Chico Creek 22 æ Current and Planned Residential Development by Map Number & Type Marigold Neal Dow **Emma Wilson** 32

Figure 29. Current and Planned Residential Development

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Table 12. Residential Development Units by Year

										Υe	ear											
	20	20	20	)21	20	)22	20	23	20	24	20	25	20	026	20	27	20	28	20	)29	Total	Total
Development	SFD	MF	SFD	MF																		
Amber Lynn	-	-	37	-	36	-	36	-	-	-	-	١	-	-	-	-	-	-	-	-	109	-
Avila Estates	-	-	10	-	10	-	-	-	-	-	-	١	-	-	-	-	-	-	-	-	20	-
Belvedere Heights 2	46	-	46	-	-	-	-	-	-	-	-	١	-	-	-	-	-	-	-	-	92	-
Boeger Subdivision	-	-	-	-	12	-	12	-	-	-	-	١	-	-	-	-	-	-	-	-	24	-
Burnap Subdivision	3	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	3	-
Canyon Oaks	3	-	3	-	3	-	3	-	3	-	3	•	3	-	3	-	3	-	3	-	30	-
Carlene Place	-	-	17	-	-	-	-	-	-	-	-	١	-	-	-	-	-	-	-	-	17	-
Channel Eaton Road	-	72	-	58	-	57	-	72	-	-	-	-	-	-	-	-	-	-	-	-	-	259
Corrigan	-	-	-	-	-	23	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	23
Creekside Landing	20	-	20	-	20	-	20	-	20	-	-	-	-	-	-	-	-	-	-	-	100	-
Crossroads	3	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	3	-
Drake Estates	-	-	-	-	9	-	8	-	-	-	-	-	-	-	-	-	-	-	-	-	17	-
Enclave on East	-	44	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	44
Foothill Park East	24	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	24	-
Heritage Landing	-	-	-	-	-	76	-	76	-	-	-	-	-	-	-	-	-	-	-	-	-	152
The Humboldt	-	-	-	27	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	27
Innsbrook Subdivision	8	-	8	-	8	-	7	-	7	-	-	-	-	-	-	-	-	-	-	-	38	-
Jennings Building	-	12	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	12
Joshua Tree Domiciles II	-	44	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	44
Lassen Village	10	-	15	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	25	-
Magnolia Gardens	-	-	-	-	7	-	6	-	-	-	-	-	-	-	-	-	-	-	-	-	13	-
Marigold Heights	-	-	12	-	12	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	24	
Mariposa Manor	15	-	15	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	30	-
McGuire Apartments	-	-	-	20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	20
Meriam Park	106	250	65	250	65	120	64	100	-	100	-	100	-	100	-	100	-	100	-	100	300	1,320
Mission Vista Ranch 2	-	-	-	-	-	-	17	-	-	-	-	-	-	-	-	-	-	-	-	-	17	-
Montecito Place	21	-	21	-	21	-	21	-	21	-	-	-	-	-	-	-	-	-	-	-	105	-
Moreseman Estates	-	-	-	-	9	-	9	-	-	-	-	-	-	-	-	-	-	-	-	-	18	-
Mountain Vista	53	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	53	-
Native Oak Apartments	-	-	-	-	-	98	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	98
Notre Dame Quads	-	20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	20
Oak Valley	30	-	30	-	30	-	30	-	30		30		30		30		30	-	30	-	300	-
Orwitz Walnut St Apts.	-	20	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	20
Pabbi Nord	-	15	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	15
Plottel	-	-	7	-	7	-	7	-	-	-	-	-	-	-	-	-	-	-	-	-	21	-
Schill Subdivision	13	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	13	-
Siena @ Canyon Oaks	3	-	3	-	3	-	3	-	3	-	-	-	-	-	-	-	-	-	_	-	15	-
Sierra Garden	-	25	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	25
Skyline Apartments	-	52	-	52	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	104
Stonegate	-	-	-	-	-	-	90	-	90	58	95	175	97	-	97	-	-	-	-	-	469	233
Tank District Apts.	-	48	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	48
Trinity Park	17	-	17	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	34	_
Wasney Estates	-	-	9	-	9	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	18	-
Westside Place	25	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	25	-
Total	400	602	335	407	261	374	333	248	174	158	128	275	130	100	130	100	33	100	33	100	1,957	2,464

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Table 13. Summary of Residential Development by Elementary School Boundary

										Year	<u>بر</u>											
	2020	0:	2021	1	2022	72	2023	33	2024	<b>7</b> 4	2025	Ž.	2026	9	2027		2028	œ.	2029	6	Total	Tota/
Elementary Boundary	SFD	MF	SFD	MF	aes	MF	SFD	MF	SFD	JIVI	SFD	MF	SFD	MF	SFD	MF	SFD	MF	SFD	MF	SFD	MF
Citrus	25	27	7	70	7		7	•		•				•		•		•	ı		46	47
Emma Wilson	•	20	17	•	ı	•	•	ı	•	•	•	•	•	•	•	ı	•	•	•	•	17	20
Little Chico Creek	182	318	141	277	95	218	201	100	120	158	125	275	127	100	127	100	30	100	30	100	1,178	1,746
Marigold	112	116	44	28	19	27	9	72	•	•			•	•	•	•	•	•	•	•	181	303
McManus	13	44	61	•	99	23	27	•	-	•			•	-	•	•	•	•	•	•	197	67
Neal Dow	1	•	•	•	6	•	8	1	•	•	-	•	•	•	1	1	•	•	•	•	17	•
Shasta	62	•	49	•	49	9/	48	9/	48				•	•	•	•	•	•	•	•	256	152
Sierra View	9	77	16	52	16	•	9	•	9	•	3	•	3	-	3	•	3	•	3	•	65	129
Total	400	605	335	407	261	374	333	248	174	158	128	275	130	100	130	100	33	100	33	100	1,957	2,464

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Table 14. Projected TK-5 Students Generated by Residential Development

Elementary Boundary         STD         MF         SFD         <											Year	<b> </b>											
tary Boundary         SFD         MF         SFD		20,	20	70.	21	20.	77	202	33	202	74	202	5	202	9.	202	7	202	<b>&amp;</b>	20.	5029	Total	Total
Milson         -         2         1         - <th>Elementary Boundary</th> <th>SFD</th> <th>MF</th> <th>SFD</th> <th></th> <th>MF</th> <th>SFD</th> <th>MF</th>	Elementary Boundary	SFD	MF	SFD																	MF	SFD	MF
Milson         -         2         3         - <td>Citrus</td> <td>4</td> <td>2</td> <td>1</td> <td>2</td> <td>1</td> <td>•</td> <td>1</td> <td></td> <td></td> <td>•</td> <td></td> <td>•</td> <td></td> <td>•</td> <td>•</td> <td>•</td> <td></td> <td>•</td> <td>•</td> <td>•</td> <td>7</td> <td>4</td>	Citrus	4	2	1	2	1	•	1			•		•		•	•	•		•	•	•	7	4
hico Creek         27         29         21         25         14         20         30         18         14         19         25         19         9         19         9         19         9         4         9 <td>Emma Wilson</td> <td>•</td> <td>2</td> <td>3</td> <td>'</td> <td>'</td> <td>ı</td> <td>,</td> <td>•</td> <td>•</td> <td>•</td> <td>•</td> <td>•</td> <td></td> <td>•</td> <td>,</td> <td></td> <td>•</td> <td>•</td> <td>1</td> <td>•</td> <td>3</td> <td>2</td>	Emma Wilson	•	2	3	'	'	ı	,	•	•	•	•	•		•	,		•	•	1	•	3	2
dd     17     10     7     5     3     5     1     6     -	Little Chico Creek	27	29	21	25	14	20	30	6	18	14	19	25	19	6	19	6	4	6	4	6	176	157
us       2       4       9       -       10       2       8       -	Marigold	17	10	7	5	3	2	1	9		•	•	•		•	,		•	•	1	•	27	27
Jow       -       -       -       1       -       1       -	McManus	2	4	6	'	10	2	8	•	•	•		•		•	,		•	•	1	•	29	9
iew 1 2 5 5 5 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	Neal Dow	•	•	•	•	1	1	1	•	•	•	•	•	•	1	•	•	•	1	•	•	3	1
3 View 1 7 2 5 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Shasta	6	•	7	•	7	7	7	7	7	•	•	•		•	•	•	•	•	1	•	38	14
60 54 50 37 39 34 50 22 26 14 19 25 19 9 19 9 5 9	Sierra View	1	7	2	5	2	•	1	•	1	•	0	•	0	•	0	•	0	•	0	•	10	12
	Total	99	54	20	37	39	34	20	22	56	14	19	22	19	6	19	6	2	6	5	6	292	222

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Table 15. Summary of Residential Development by Junior High School Boundary

										Year	ar											
Junior High School	2020	0	2021	11	2022	72	2023	33	2024	24	20.	2025	2026	97	2027	7.	2028	58	2029	67	Tota/	Tota/
Boundary	SFD MF	WF .	SFD	WF	SFD	MF	SFD	MF	SFD	MF	SFD	MF	SFD	MF	SFD .	MF	SFD	MF	SFD	MF	SFD	MF
Bidwell	187   160   154	160	154	28	58 143 156	156	119	148	48	'	•	'	•	•	•	•	1	•	•	•	651	522
Chico	25	25   47   24	24	20	7	•	7	•	'	'	'	'	'	•	•	•	•	•	•	•	63	29
Marsh	188	188 395 157		329	111	218	207	100	126	329   111   218   207   100   126   158   128   275   130   100   130   100	128	275	130	100	130	100	33	33 100	33	100	33   100   1,243	1,875
Total	400 602 335	602	335	407	261	374	333	248	174	248   174   158   128   275   130   100   130   100	128	275	130	100	130	100	33 100	100	33	100	33 100 1,957 2,464	2,464

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Table 16. Projected 6-8 Students Generated by Residential Development

										Year	ЭĽ											
Junior High School	707	2020	2021	21	2022	72	2023	33	2024	4	2025	5.	2026	9	2027	7	2028		2029		Total	Tota/
Boundary	SFD MF SFD MF	MF	SFD		SFD MF	MF	SFD	WF	SFD	WF	SFD	WF (	) O3S	WF S	FD A	MF S	FD	WF S	SFD 1		SFD	MF
Bidwell	13	7	10	2	10	7	8	9	3	-	-		-	'	-	'	-		ı	ı	44	22
Chico	2	2	2	1	0	•	0	-	•	-	-	•	-		-	•	-		•		4	3
Marsh	13	13 17	11	14	8	6	14	4	6	7	6	12	6	4	6	4	2	4	2	4	85	81
Total	12	27 26	23	18	18	16	23	23 11 12	12	7	6	12	6	4	6	4	7	4	2	4	133	106

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Table 17. Summary of Residential Development by High School Boundary

										Year	ar											
	2020	<u>0</u>	2021	71	2022	72	2023	73	2024	74	2025	5	2026	97	2027	7.	2028	∞.	2029		Total	Total
High School Boundary   SFD   MF   SFD   MF	SFD	WF	SFD		SFD MF		SFD	MF	SFD	MF	SFD MF	WF	SFD	MF	SFD	MF	SFD	MF (	SFD	MF	SFD	MF
Chico	202	365	207   365   165   297	297	102	218	208	100	120 158	158	125	275	127	127   100   127   100	127	100	30	30 100	30	100	30   100   1,241	1,813
Pleasant Valley	193	237	193   237   170   110	110	159	156   125	125	148	54	,	3	•	3	•	3	•	3	ı	3	•	716	651
Total	400	602	400   602   335   407	407	261	374	333	248	174	158	248   174   158   128   275   130   100   130   100	275	130	100	130	100	33 100	100	33	100	1,957	33   100   1,957   2,464

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Table 18. Projected 9-12 Students Generated by Residential Development

										Year	ar											
	2020	0	2021	21	2022	22	2023	13	2024	24	2025	25	2026	97	2027	7:	2028	<b>∞</b>	2029		Total	Tota/
High School Boundary   SFD   MF   SFD   MI	SFD	MF	SFD		SFD	MF	SFD	MF	SFD	MF	SFD	MF	SFD	SFD  MF  SFD  MF	SFD	WF .	FD 1	WF §	FD 1		SFD	MF
	17	17   14	13	12	8	9	11	4	4 10 6 10 11	9	10	11	10	4	10	4	2	4 2	2	4	101	71
Pleasant Valley	16	6	14	4	13		) 10 6	9	4	•	0	-	0	•	0	•	0	•	0	•	28	25
	32	32 23 27	27	16	21	15	27	10	14	9	10	11	11	16 21 15 27 10 14 6 10 11 11 4 11	11	4	4 3 4 3 4	4	3	4	159	96

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# **Channel Eaton Road**

This 259-unit apartment project, also called Eaton Ranch, was approved in January 2019 and is currently under construction.

### Meriam Park

The Meriam Park project, initially approved in 2007, is now in active development after being acquired by a new development team in 2016. Construction is currently underway on the first phases of what will eventually be as many as 1,396 multi-family units (including Notre Dame Quads, Tank District Apartments, Boulevard Building, and Springfield Apartments), as well as on a neighborhood of 106 single-family detached residences, with more to follow over the next few years. This development is proving popular, with sales robust, and City planners now assume a faster buildout than was previously thought.

## **Mountain Vista**

As of December 2019, only 53 units remain to be constructed of this development.

# Oak Valley

The first phase of Oak Valley has now mostly been constructed, and the District has enrolled students residing in the development. Phase 2 is now fully approved, moving the project closer to full build-out. The total number of units eventually constructed will be at least 1,114 including multi-family components, but there is no current plan for rapidly building these units and King Consulting projections assume a slower buildout for the Phase 2 portion of this project.

#### Stonegate

The Stonegate development was officially proposed in the Summer of 2016. If it is built as currently approved, its 469 single-family and 233 multi-family units would add a significant number of students for the District to house. After approval by the City in 2018, a lawsuit was initiated against the developer and the City of Chico to halt development on environmental grounds. However, this case was recently dismissed, and it appears the project will soon be clear to continue seeking State and Federal environmental permits it needs before construction can begin. Given the recent legal outcomes, the enrollment projections now assume new, occupied units as soon as 2023-24, a year sooner than in the previous version of this study. The District should continue to monitor this project closely.

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## Valleys Edge

East of the Stonegate development site, another large project is set to push Chico's developed area further to the southeast. City planners estimate the Valleys Edge project should be formally submitted to the City for approval before the end of 2020, after which time it could be approved within another year. Even after local approval, there would remain additional years of permitting before construction could begin, but the process is moving more quickly than it was one year ago. Once the project begins, it will likely build out in phases over 10+ years. CUSD should still monitor this situation closely, as the project will contain a large number of new dwelling units, and the District will need to plan for school facilities once there is more certainty about the timeline for the project, assuming its local approval sometime in 2021.

### Residential Development and Land Use Impact on CUSD

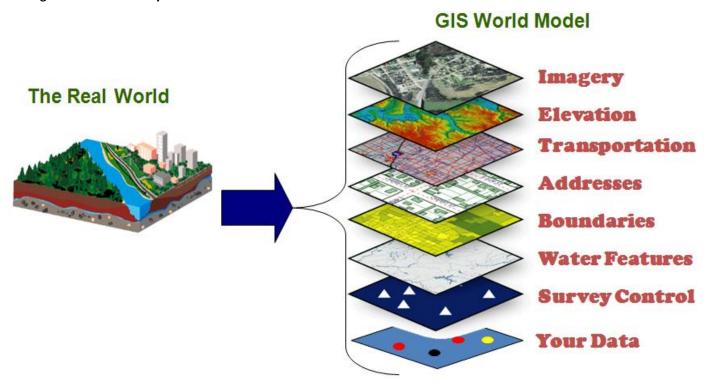
The City of Chico will see the development of numerous residential projects within the projection period as the pace of residential development continues to increase within the City and its SOI. The District will need to remain aware of all new projects and work closely with the City to coordinate adequate school facilities. Coordination is essential in the following three areas: long-range land use and facilities planning, review of individual residential development projects, and review of any proposed reconfiguration of schools.

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## **SECTION G: SPATIAL ANALYSIS**

The consultant utilized computer mapping software, a Geographic Information System (GIS), to map and analyze the Chico Unified School District. A GIS is a collection of computer hardware, software, and geographic data that allows for the capture, storage, editing, analysis, and display of all forms of geographic information. Unlike a one-dimensional paper map, a GIS is dynamic in that it links location to information in various layers in order to spatially analyze complex relationships. For example, within a GIS you can analyze where students live vs. where students attend school. Figure 30 provides a visualization of the layers developed for the CUSD specific GIS.

Figure 30. CUSD GIS Layers



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## **CUSD Specific GIS Data**

One of the most crucial pieces of GIS data that aids in the educational and facility planning process is District-specific GIS data. Facility Master Planning is a multi-criteria process, which may result in a District making decisions regarding the consolidation of schools, renovation of existing schools, reconfiguration of current schools, and/or site location analysis and construction of new schools. Combining District-specific GIS data (students, attendance areas, land use data, etc.) with current basemap data (roads, parcels, rivers, school sites, etc.) significantly enhances the decision-making process. Current District boundary maps are provided in Figures 31-33. Basemap data is updated each year from Butte County, the City of Chico, and Chico USD. CUSD elementary school boundaries were adjusted effective 2019-20 to reassign a portion of the previous Shasta boundary into Neal Dow.

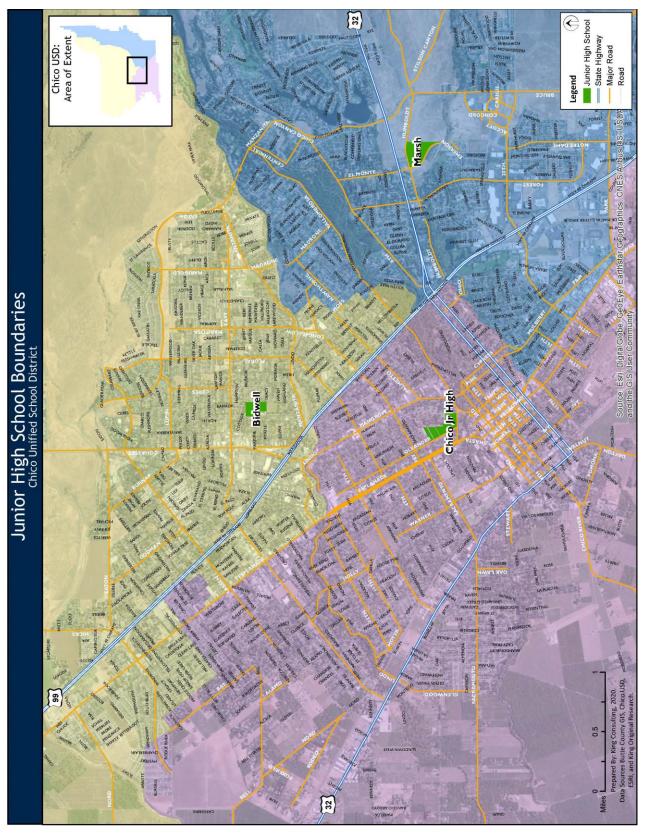
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32 Chico USD: Area of Extent Little Chico Creek (Academics Plus) Elementary School Boundaries (Open Structured Classroom Citrus (Magnet: Two Way Dual I 33

Figure 31. 2019-20 Elementary School Boundaries

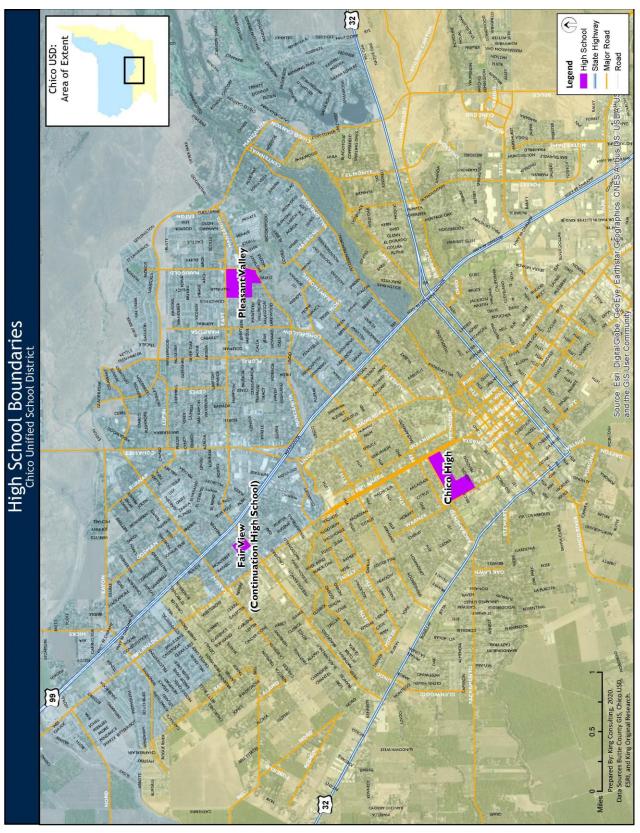
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Figure 32. 2019-20 Middle School Boundaries



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Figure 33. 2019-20 High School Boundaries



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## Student Data

The consultant mapped the 2019-20 student information database by a process called geocoding. The address of each individual CUSD student was matched in the CUSD GIS. This resulted in a point on the map for each student (Figure 34). This map demonstrates the distribution of 2019-20 students (or lack thereof) in the various areas of the District.

2019-20 Students Chico Unified School District 2019-20 Student Elementary School Junior High School High School Other State Highway Major Road CUSD

Figure 34. 2019-20 Student Resident Distribution

### Student Densities

Once the 2019-20 students were mapped, they were analyzed and displayed by grade level. These layers of information provide tools for analyzing enrollments, determining future enrollments, and promoting diversity District-wide.

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At the elementary school level (TK-5<sup>th</sup> grades), the highest number of students reside in the Emma Wilson and Shasta school boundaries, while the fewest number of students reside in the Parkview and Neal Dow school boundaries (Figure 35). Generally, the elementary schools on the western side of the District contain more students in their boundaries than other areas of CUSD.

At the junior high school level (6<sup>th</sup>-8<sup>th</sup> grades), the highest number of students reside in the Bidwell school boundary, while the fewest number of students reside in the Marsh boundary (Figure 36).

At the high school level (9<sup>th</sup>-12<sup>th</sup> grades), Pleasant Valley High School has more resident students than Chico Senior High School (Figure 37).

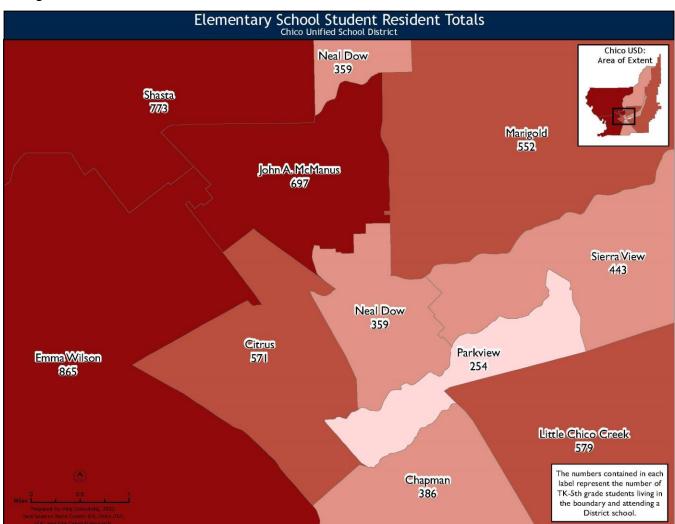
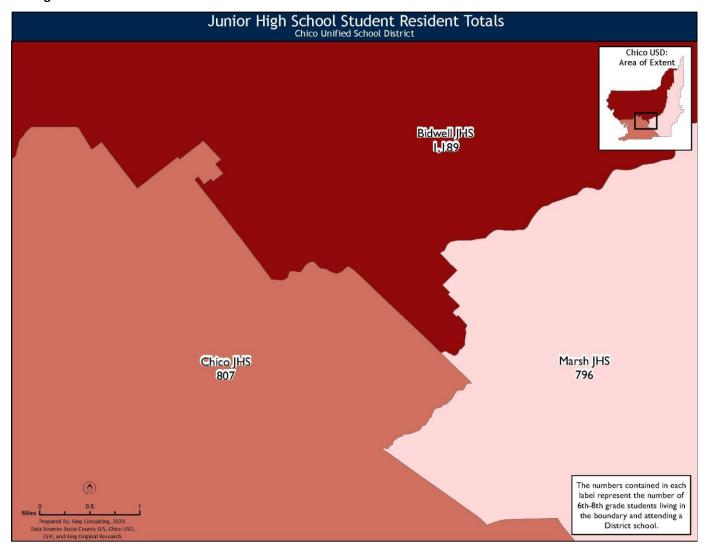


Figure 35. 2019-20 TK-5th Grade Student Resident Totals

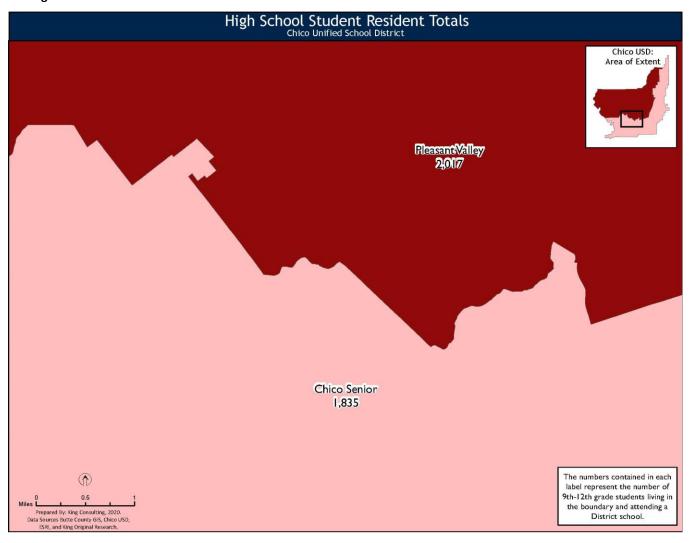
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Figure 36. 2019-20 6th-8th Grade Student Resident Totals



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Figure 37. 2019-20 9th-12th Grade Student Resident Totals



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### **Attendance Matrices**

An important factor in analyzing the CUSD student population is determining how well each school is serving its neighborhood population. Attendance matrices have been included to provide a better understanding of where students reside versus where they attend school. The tables on the following pages compare the 2019-20 CUSD students as of October 2019 by their school of residence vs. their school of attendance<sup>8</sup>.

- Schools listed across the top of the table are the schools of residence
  - o Each column shows where students who reside in that boundary attend school.
- Schools listed down the left-hand side of the table are the schools of attendance
  - o Each row shows the residence of students who attend that school.

In-migration refers to students attending a school but not residing in its zone. Out-migration refers to students leaving their school zone to attend some other CUSD school. Alternative and District-affiliated charter schools are included in the analysis of out-migration, while inter-district transfer students are included in the analysis of in-migration. This detailed analysis demonstrates the CUSD is experiencing high rates of in-migration and out-migration.

#### **Elementary School Matrix**

Table 19 demonstrates the rates of elementary in-migration; from 10.1% at Shasta Elementary School to 54.5% at Parkview Elementary School (in other words, 54.5% of Parkview enrollment is comprised of students not residing within the Parkview boundary). It is important to note that it is expected that in-migration will be higher in schools that operate special academic programs, such as Sierra View (Academics Plus) and Parkview (STEM).

Likewise, the matrix also demonstrates the rates of TK-5<sup>th</sup> grade out-migration; from 24.2% at Shasta Elementary School to 58% at Citrus Elementary School (in other words, 58% of the elementary students residing in the Citrus Elementary School boundary attend a school other than Citrus).

It is important to note that since Hooker Oak and Rosedale do not have boundaries, their popularity creates higher rates of out migration at other schools. Citrus, McManus, and Chapman (the three

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<sup>&</sup>lt;sup>8</sup> These student totals were derived from the geocoded 2019-20 student list and therefore may not perfectly match the 2019-20 CUSD enrollment data totals.

schools with the highest rates of out-migration) each had 17.6% to 27.8% of their resident students choose to attend either Hooker Oak or Rosedale.

Figures 38 and 39 demonstrate the rates of in and out-migration for all elementary schools. Figure 40 demonstrates the elementary school student net migration. Net migration is the difference between the number of students migrating into the school and the number of students migrating out of the school boundary, not counting out of District students and non-boundaried or alternative schools. Net migration demonstrates which traditional schools are more or less popular with CUSD students who attend a traditional school.

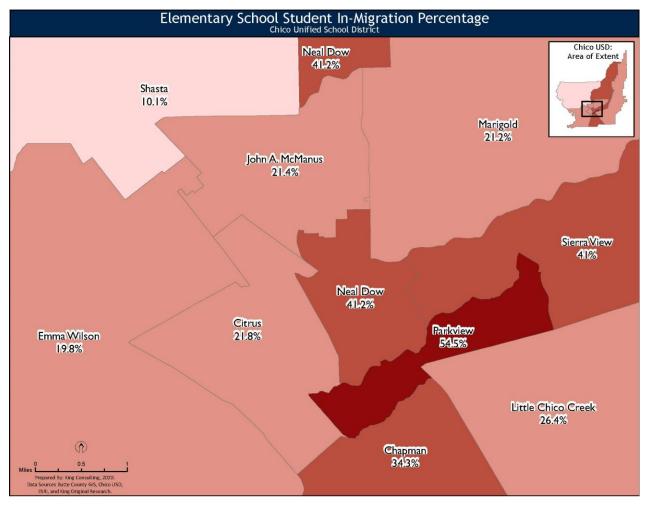
**Table 19. Elementary Attendance Matrix** 

School of Attendance

•												
	ı	ı	ı		Schoo	of Reside	ence	ı	<u> </u>	<u> </u>	ı	
	Chapman	Citrus	Emma Wilson	Little Chico Creek	Marigold	McManus	Neal Dow	Parkview	Shasta	Sierra View	Other Districts	Total Attending
Chapman	216	15	12	23	9	21	5	10	10	1	7	329
Citrus	9	240	22	5	6	13	2	1	3	1	5	307
Emma Wilson	6	33	503	5	7	34	6	3	22	4	4	627
Little Chico Creek	18	21	17	365	17	19	7	5	10	11	6	496
Marigold	1	10	19	9	376	34	5	5	10	7	1	477
McManus	4	15	23	6	13	337	9	1	15	4	2	429
Neal Dow	12	13	29	16	8	41	208	6	8	8	5	354
Parkview	20	29	41	20	16	22	13	173	10	32	4	380
Shasta	5	5	20	4	6	13	13	-	586	-	-	652
Sierra View	12	29	39	37	24	38	15	9	24	329	2	558
Hooker Oak	17	71	40	21	28	75	45	12	22	17	12	360
Rosedale	63	88	99	63	33	48	31	28	51	28	22	554
Loma Vista (K-6)	-	2	1	1	9	2	-	-	2	1	-	18
Oakdale Elementary (K-6)	3	-	-	4	-	-	-	1	-	-	1	9
Total Residing	386	571	865	579	552	697	359	254	773	443	71	5,550
Outflow to other Attendance Areas	87	170	222	125	106	235	75	40	112	68		
Inflow from other Attendance Areas	106	62	120	125	100	90	141	203	66	227		
											_	
Outflow to other CUSD schools	83	161	140	89	70	125	76	41	75	46		
Inflow from Other Districts	7	5	4	6	1	2	5	4	-	2		
											-	
% In-Migration	34.3%	21.8%	19.8%	26.4%	21.2%	21.4%	41.2%	54.5%	10.1%	41.0%		
% Out-Migration	44.0%	58.0%	41.8%	37.0%	31.9%	51.6%	42.1%	31.9%	24.2%	25.7%		
											-	
Net Migration between Attendance Areas	19	-108	-102	0	-6	-145	66	163	-46	159		

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Figure 38. Elementary School Student In-Migration



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Elementary School Student Out-Migration Percentage Chico Unified School District Neal Dow 42.1% Chico USD: Area of Extent Shasta 24.2% Marigold 31.9% John A. McManus 51.6% Sierra View 25.7% Neal Dow 42.1% Citrus 58% **Parkview** Emma Wilson 31.9% 41.8% Little Chico Creek 37% Chapman 44%

Figure 39. Elementary School Student Out-Migration

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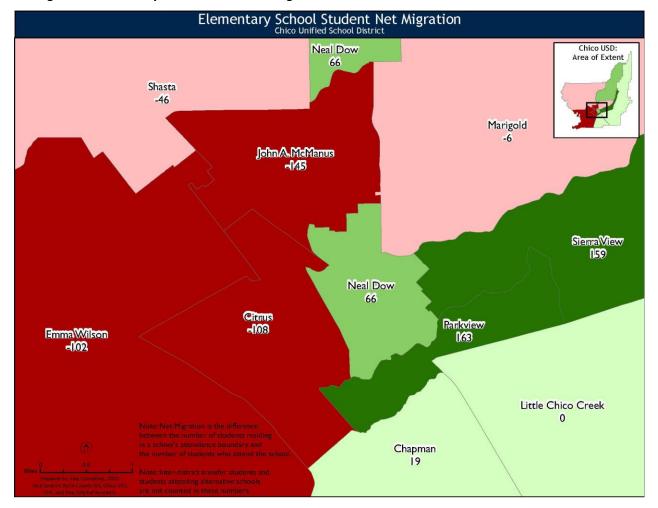


Figure 40. Elementary School Student Net Migration

#### **Junior High School Matrix**

Table 20 demonstrates the rates of 6<sup>th</sup>-8<sup>th</sup> grade in-migration; from 16% at Bidwell Junior High School to 38.2% at Chico Junior High School (in other words, 38.2% of Chico Junior High School's enrollment consists of junior high school students not residing in the Chico Junior High School boundary).

Likewise, the matrix also demonstrates rates of 6<sup>th</sup>-8<sup>th</sup> grade out-migration; from 29% at Marsh Junior High School to 30.6% at Chico Junior High School (in other words, 30.6% of the junior high school students residing in the Chico Junior High School boundary attend a school other than Chico Junior High).

Figures 41 and 42 demonstrate the rates of in and out-migration for all junior high schools. Figure 43 demonstrates the junior high school student net migration. Net migration is the difference between the number of students migrating into the school and the number of students migrating out of the school boundary, not counting out of District students and alternative schools.

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**Table 20. Junior High School Attendance Matrix** 

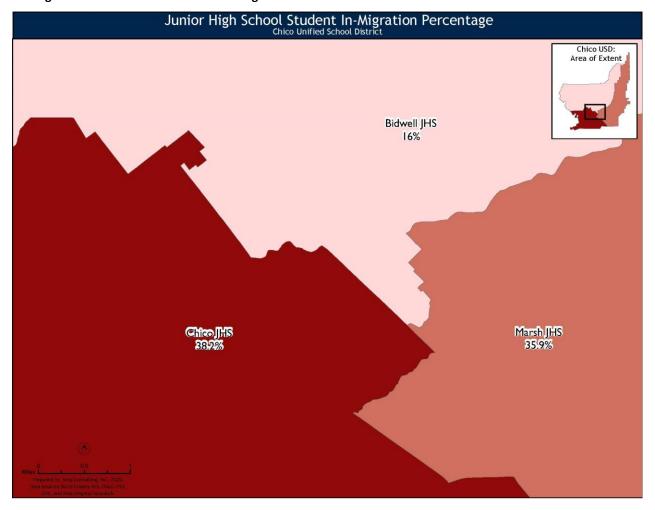
Schoo	l of	Resid	ence

		Bidwell Junior	Chico Junior	Marsh Junior	Other Districts	Total Attending
a)	Bidwell Junior	832	95	58	5	990
Attendance	Chico Junior	173	560	150	23	906
end	Marsh Junior	171	135	565	10	881
f Att	Academy for Change (7-8)	2	1	1	1	5
o lo	Oak Bridge Academy	2	2	4	1	9
School	Oakdale (7-8)	8	7	9	-	24
O,	Center for Alternative Learning	1	7	9	-	17
	Total Residing	1,189	807	796	40	2,832

Outflow to other Attendance Areas	344	230	208
Inflow from other Attendance Areas	153	323	306
Outflow to other CUSD schools	13	17	23
Inflow from Other Districts	5	23	10
% In-Migration	16.0%	38.2%	35.9%
% Out-Migration	30.0%	30.6%	29.0%
Net Migration between Attendance Areas	-191	93	98

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Figure 41. Middle School Student In-Migration



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Figure 42. Middle School Student Out-Migration



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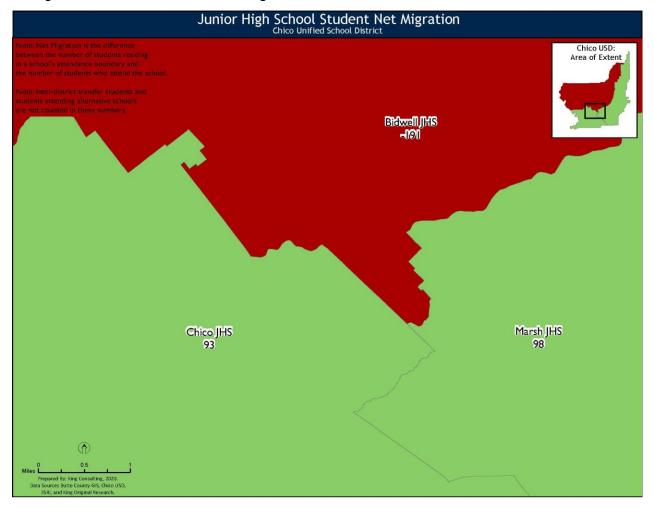


Figure 43. Middle School Student Net Migration

#### **High School Matrix**

Table 21 demonstrates the rates of 9<sup>th</sup>-12<sup>th</sup> grade in-migration, which are 28.9% at Pleasant Valley High School and 33.3% at Chico Senior High School (in other words, 33.3% of Chico Senior High School enrollment consists of high school students not residing in the Chico Senior High School boundary).

Likewise, the matrix also demonstrates rates of 9<sup>th</sup>-12<sup>th</sup> out-migration, which are 32.7% at Pleasant Valley High School and 36.7% at Chico Senior High School (in other words, 36.7% of the high school students residing in the Chico Senior High School boundary attend a school other than Chico Senior High School).

Figures 44 and 45 demonstrate the rates of in and out-migration for all high schools. Figure 46 demonstrates the high school student net migration. Net migration is the difference between the

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School of Attendance

number of students migrating into the school and the number of students migrating out of the school boundary, not counting out of District students and alternative schools.

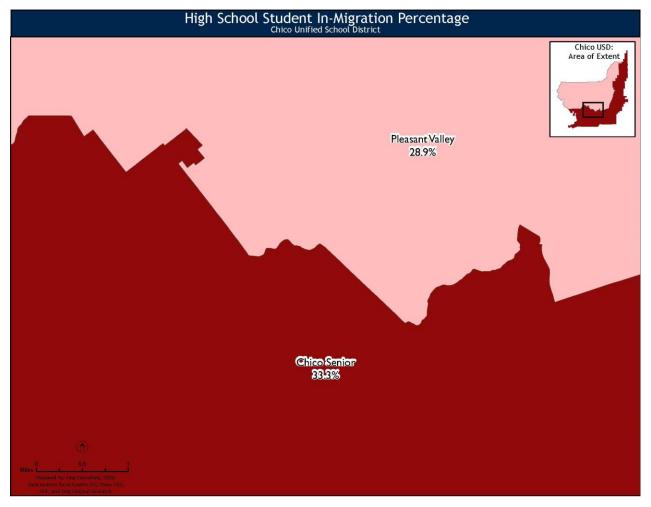
**Table 21. High School Attendance Matrix** 

	Sc	chool of Residen	ce	
	Chico Senior	Pleasant Valley	Other Districts	Total Attending
Chico Senior	1,162	531	49	1,742
Pleasant Valley	510	1,357	42	1,909
Academy for Change	2	1	-	3
Fair View High	82	73	6	161
Oak Bridge Academy	11	7	-	18
Oakdale Secondary	50	37	8	95
Center for Alternative Learning	12	4	-	16
Loma Vista	6	7		13
Total Residing	1,835	2,017	105	3,957

Outflow to other Attendance Areas	510	531
Inflow from other Attendance Areas	531	510
Outflow to other CUSD schools	163	129
Inflow from Other Districts	49	42
% In-Migration	33.3%	28.9%
% Out-Migration	36.7%	32.7%
Net Migration between Attendance Areas	21	-21

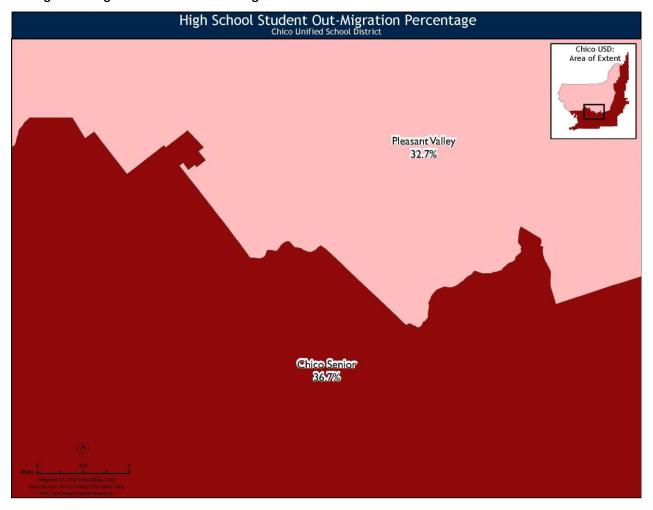
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Figure 44. High School Student In-Migration



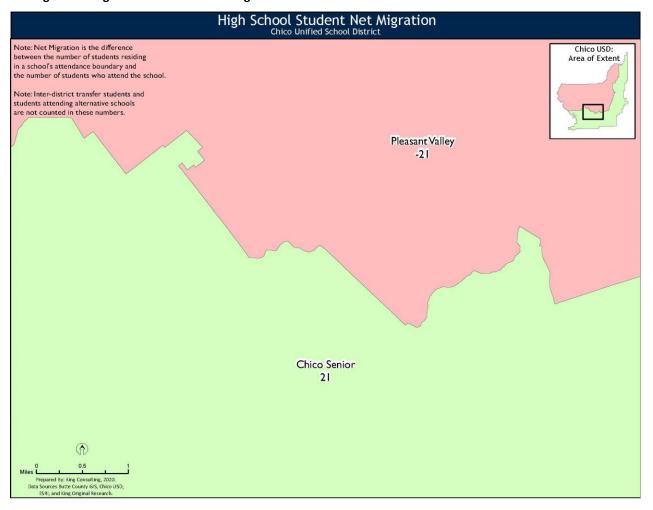
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Figure 45. High School Students Out-Migration



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Figure 46. High School Student Net Migration



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## **Migration Trends**

Since King Consulting has prepared these matrices for the CUSD for several years, the consultant can conduct an analysis of student migration trends over time. Table 22 depicts a comparison of in and out migration in 2014-15 and 2019-20.

Across all schools and grade levels, Chico USD is experiencing more decreases than increases in student migration compared to five years ago. Particularly, in-migration to Shasta declined the most in terms of percent reduction in the in-migration rate (likely almost entirely due to high demand from residents and lack of space for transfers) while out-migration declined the most at Parkview.

Table 22. Comparison of 2014-15 and 2019-20 Student Migration

School		In-Migration	
	2014-15	2019-20	Diff
Chapman	30.1%	34.3%	14.0%
Citrus	25.5%	21.8%	-14.5%
Emma Wilson	28.2%	19.8%	-29.8%
Little Chico Creek	17.2%	26.4%	53.5%
Marigold	30.5%	21.2%	-30.5%
McManus	24.4%	21.4%	-12.3%
Neal Dow	57.4%	41.2%	-28.2%
Parkview	56.5%	54.5%	-3.5%
Shasta	16.4%	10.1%	-38.4%
Sierra View	44.1%	41.0%	-7.0%
Bidwell	17.9%	16.0%	-10.6%
Chico JH	40.3%	38.2%	-5.2%
Marsh	39.9%	35.9%	-10.0%
Chico Senior	29.6%	33.3%	12.5%
Pleasant Valley	29.1%	28.9%	-0.7%

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## **Non-Resident Student Trends**

## Non-Resident Students Enrolled in CUSD

Non-resident students enrolled in CUSD were isolated and measured for purposes of evaluating the impact to District enrollments and District facilities. For these numbers, all students residing outside of the Chico USD boundary based on the location of their provided residence address (as of October 2019) are considered. The number of non-resident students in CUSD schools and programs increased steadily from 2009 to 2013, after which time it remained generally stable for a few years through 2016-17 (Figure 47). Since 2016-17, however, enrollment of non-resident students has declined each year. 2019-20 enrollment of non-resident students is the lowest total since 2012-13.

In October of 2019 there were 216 non-resident students enrolled in CUSD representing 1.7% of the District's TK-12<sup>th</sup> grade enrollments. Almost half (48.6%) of these students are in high school. Figure 48 depicts the current year non-resident students by their city of residence, as provided by the District's student list. Some rural addresses outside of the Chico city limits still use Chico as the city of address, hence the presence of Chico on the list.

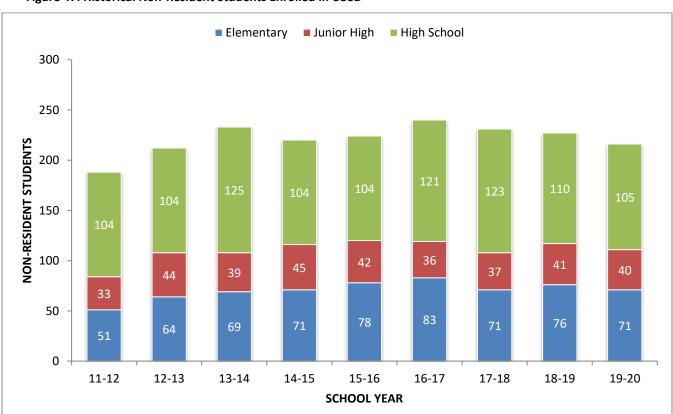


Figure 47. Historical Non-Resident Students Enrolled in CUSD

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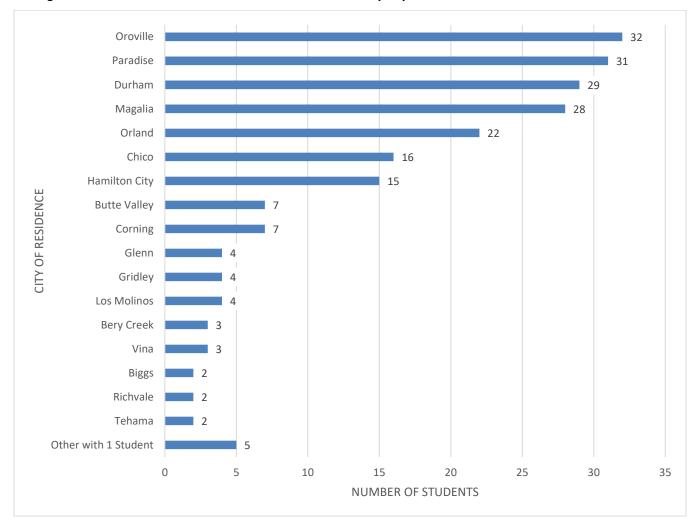


Figure 48. 2019-20 Non-Resident Students Enrolled in CUSD by City of Residence

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# **SECTION H: ENROLLMENT PROJECTIONS**

To effectively plan for facilities, boundary changes, or policy changes for student enrollments, school district administrators need a 10-year enrollment projection. The consultant utilized the industry standard cohort "survival" methodology to prepare the 10-year enrollment projection for the Chico Unified School District. While based on historical enrollments, the consultant adjusts the calculation for:

- Historical and Projected Birth Data (used to project future kindergarten students)
- Student Migration Rates (used to project growth or decline in grades 1<sup>st</sup>-12<sup>th</sup>)
- Residential Development (used to add new students generated by new housing)

## **Historical and Projected Birth Data**

Close tracking of local births is crucial for projecting future kindergarten students. Births are the single best predictor of the number of future kindergarten students to be housed by the District. Birth data is collected for the Chico Unified School District by the California Department of Health Services using ZIP Codes<sup>9</sup> and is used to project future kindergarten class sizes.

Since 2007, births in California have declined significantly (Figure 49). In 2018, Californians gave birth to 454,244 children, setting a record low since 1990 for the fourth straight year. The declines in births recorded in the State in 2017 and 2018 are the third and second largest, respectively, since 1995. Women in California continue to put off having children until later in life. Recent birth rates in California fell for mothers under 30 but rose for mothers 30 and older.

In Butte County, births declined the most in the late 1990s through early 2000s before increasing (as also occurred throughout California). After peaking in 2006 at 2,633 births, Butte County births declined, but not as dramatically as the State as a whole. In sharp contrast to State-wide trends, County births have remained generally stable since 2009 (Figure 50). After a slight decline in 2017, 2018 births again increased to within 20 births of the 2009 total.

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<sup>&</sup>lt;sup>9</sup> The consultant utilized ZIP Codes 95926, 95928, and 95973.

700,000 609,228 600,000 566,089 518,073 454,244 500,000 400,000 BIRTHS 300,000 200,000 100,000 0 1996 2006 2010 2014 1994 1995 1998 2000 2002 2003 2004 2005 2008 2009 2013 2015 2016 1992 1993 1997 1999 2001 2007 2011 2012 YEAR

Figure 49. California Births: 1991-2018

Source: California Department of Finance, Demographic Research Unit.

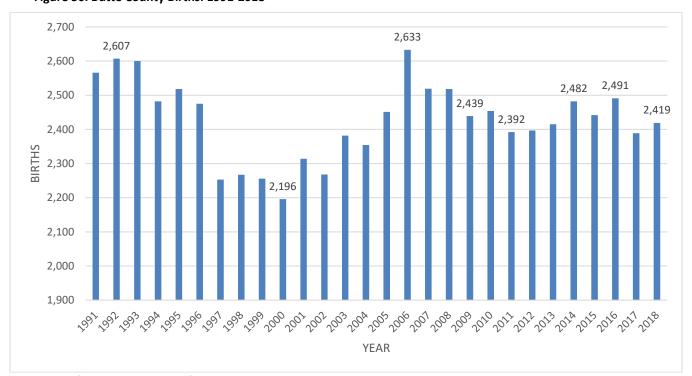


Figure 50. Butte County Births: 1991-2018

Source: California Department of Finance, Demographic Research Unit.

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Births in the Chico Unified School District have been even more stable than in Butte County. Births increased from 1,014 in 2000 to 1,230 in 2006, and then declined by 12.5% to 1,076 in 2011. From 2011 to 2018, however, births increased 3% to 1,108 and are projected to continue to gradually increase. Given State-wide birth trends, this is a rare demographic situation, and provides more stability for CUSD enrollment than many other California school districts. It is important to note that births are increasing the most in ZIP code 95973, serving the northern area of the City. Figure 51 demonstrates the total number of live births between 1991 and 2018 in the Chico Unified School District.

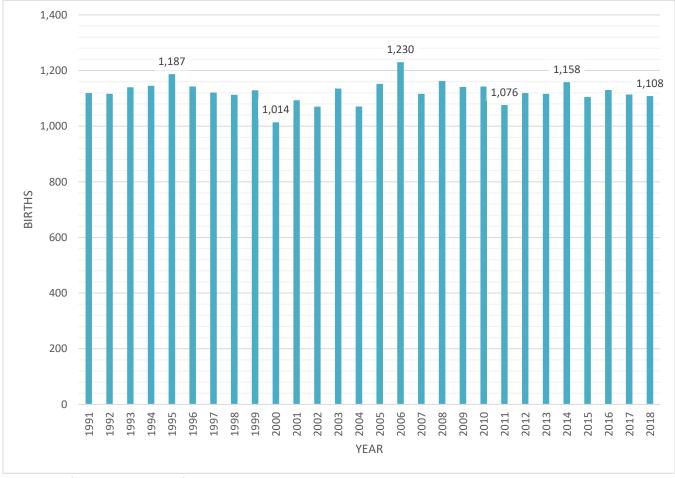


Figure 51. CUSD Births: 1991-2018

Source: California Department of Public Health

The number of children born to parents who live in CUSD is significantly correlated with the size of the kindergarten class five years later. Therefore, we use recent birth data as the most important factor when projecting future kindergarten students for CUSD to house. Figure 52 demonstrates this relationship.

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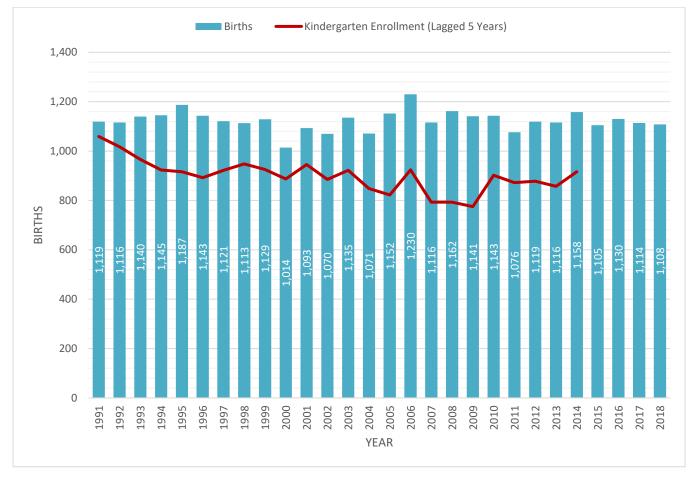


Figure 52. Births Compared to Kindergarten Enrollments (Lagged 5 Years)

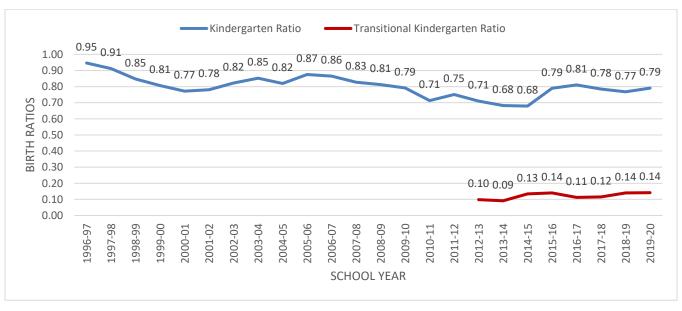
There is rarely a one-to-one correspondence between births and subsequent kindergarten enrollments. Table 23 and Figure 53 demonstrate the CUSD birth-to-kindergarten and birth-to-transitional kindergarten ratios. The ratio provides the percentage of births that result in kindergarten or transitional kindergarten enrollments in the District five years later. It is a net rate, because children move both into and out of the District. The ratio of CUSD births to CUSD kindergarten enrollments has fluctuated since 1996, with periods of decreasing ratios (1996-2000; 2005-2014) and periods of increasing ratios (2000-2005; 2014-2019). Currently, the birth-to-kindergarten ratio is 0.79, meaning that for every 100 births in 2014, approximately 79 children enrolled in CUSD kindergarten classes five years later (in 2019). This ratio is slightly higher than the ones recorded in 2017 and 2018. The transitional kindergarten ratio is currently 0.14, tied for the highest ratio on record for CUSD. The birth-to-kindergarten ratios are analyzed, and statistical calculations are applied to estimate future birth-to-kindergarten ratios.

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Table 23. Birth-to-Kindergarten/Transitional Kindergarten Enrollment Ratio

Birth Year	Births	Increase	Kindergarten Year	Kindergarten Enrollment	Ratio of Births to Kindergarten Enrollment	Transitional Kindergarten Enrollment	Ratio of Births to TK Enrollment
1996	1,143	-3.7%	2001-02	892	0.78		
1997	1,121	-1.9%	2002-03	922	0.82		
1998	1,113	-0.7%	2003-04	948	0.85		
1999	1,129	1.4%	2004-05	925	0.82		
2000	1,014	-10.2%	2005-06	887	0.87		
2001	1,093	7.8%	2006-07	945	0.86		
2002	1,070	-2.1%	2007-08	885	0.83		
2003	1,135	6.1%	2008-09	922	0.81		
2004	1,071	-5.6%	2009-10	848	0.79		
2005	1,152	7.6%	2010-11	822	0.71		
2006	1,230	6.8%	2011-12	924	0.75		
2007	1,116	-9.3%	2012-13	793	0.71	110	0.10
2008	1,162	4.1%	2013-14	793	0.68	106	0.09
2009	1,141	-1.8%	2014-15	775	0.68	153	0.13
2010	1,143	0.2%	2015-16	902	0.79	160	0.14
2011	1,076	-5.9%	2016-17	872	0.81	121	0.11
2012	1,119	4.0%	2017-18	878	0.78	129	0.12
2013	1,116	-0.3%	2018-19	857	0.77	156	0.14
2014	1,158	3.8%	2019-20	916	0.79	164	0.14
2015	1,105	-4.6%					
2016	1,130	2.3%					
2017	1,114	-1.4%					
2018	1,108	-0.5%					

Figure 53. Kindergarten/Transitional Kindergarten Enrollment to Birth Ratio



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The projected birth-to-kindergarten ratios are multiplied by the number of births each year to project kindergarten enrollments. We anticipate the birth to kindergarten ratio will remain stable as residential development continues creating a higher ratio compared to the immediate post-Recession years. The transitional kindergarten ratio is also expected to remain stable now that the program is fully implemented. In order to project kindergarten classes beyond 2023-24, county birth projections from the California Department of Finance (DOF) are utilized.

# **Student Migration Rates**

The methods of projecting student enrollment in grades 1<sup>st</sup>-12<sup>th</sup> involve the use of student migration rates. A migration rate is simply how a given cohort changes in size as it progresses to the next grade level.

- Positive migration occurs when a District gains students from one grade into the next grade
  the following year. For example, a cohort of 100 1<sup>st</sup> grade students becomes a cohort of 125
  2<sup>nd</sup> grade students the following year. In this case, 25 new students enrolled in the District
  who were not enrolled the prior year<sup>10</sup>.
  - Positive migration could be indicative of numerous influences, including the inmigration of families with small children to the District, private to public school transfers, new residential construction, District policy changes, school closures in adjacent Districts, etc.
- Negative migration occurs when a District loses students from one grade into the next grade
  the following year. For example, a cohort of 100 1<sup>st</sup> grade students becomes a cohort of 75
  2<sup>nd</sup> grade students the following year. In this case, 25 students who were present the prior
  year are not enrolled in the current year.
  - These losses could be indicative of numerous influences including the closure of schools,
     District policy changes toward inter-district transfer students, losses to private and
     charter schools or other Districts, out-migration of families due to economic decline,
     etc.

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<sup>&</sup>lt;sup>10</sup> These are net measurements.

As an example, in 2018-19 the District's class of 2<sup>nd</sup> graders was 893. A year later, this cohort became a 3<sup>rd</sup> grade class of 907. Using this example, the rate of migration is calculated in the following way:

# (907-893)/907 = +1.6%

The 1.6% increase is a measure of the likelihood that a second grade class will become larger or smaller as it passes into third grade the following year. Migration rates are calculated for all grade levels over several years, and then weighted and analyzed by the current grade level configuration. Exceptionally high or low migration numbers for any given year that are not in line with more established trends are given lower weight, while in general more recent trends are given higher weight.

Since 2011, CUSD experienced entirely positive migration of the K-11<sup>th</sup> grade population of one year into 1<sup>st</sup> through 12<sup>th</sup> grade population the next year, these being the students the District would expect to come back from the previous school year (Figure 54). From 2018 to 2019, migration was a net gain 2.3%, the third-highest value recorded in the study period.

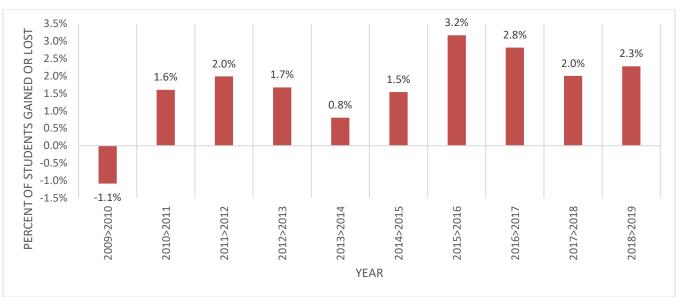


Figure 54. Migration Grades K-11 > Grades 1-12

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A closer examination of CUSD migration by grade level grouping provides additional insight. Overall, CUSD has generally experienced slightly negative or slightly positive migration at the K-5<sup>th</sup> grade levels since 2010 (Figure 55).

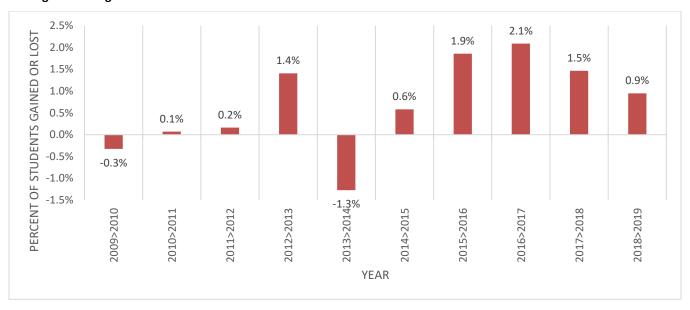


Figure 55. Migration Grades K-4th > Grades 1st-5th

Conversely, at the 6<sup>th</sup> to 8<sup>th</sup> grade levels, CUSD experienced significant positive migration in many years (Figure 56). This positive migration is due primarily to a large influx of students who are new to the District at 6<sup>th</sup> or 7<sup>th</sup> grade, after attending a private or charter elementary school.

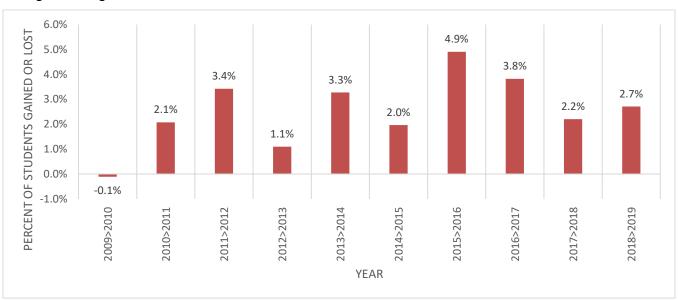


Figure 56. Migration Grades 5<sup>th</sup>-7<sup>th</sup> > 6<sup>th</sup>-8<sup>th</sup>

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CUSD experienced additional positive migration at the 9<sup>th</sup>-12<sup>th</sup> grade levels since 2011, with recent migration being consistently highly positive (Figure 57).

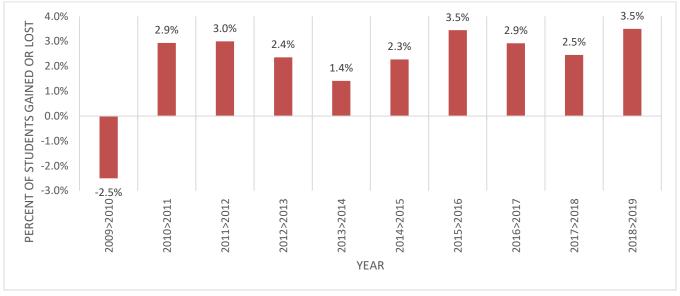


Figure 57. Migration Grades 8<sup>th</sup>-11<sup>th</sup> > 9<sup>th</sup>-12<sup>th</sup>

# **Enrollment Projections**

The benefit of tracking District demographic trends is the ability to utilize the trend data to project future enrollment. Predicting future enrollment is an important factor affecting many school processes: long-range planning, budgeting, staffing, and predicting future building and capital needs. The consultant has utilized several tools to predict future enrollment – cohort growth, birth rates, and residential construction patterns.

The cohort survival method is the standard demographic technique for projecting enrollments. This method was utilized to project enrollments for CUSD. Using this method, the current student body is advanced one grade for each year of the projection. For example, year 2019 first graders become year 2020 second graders, and the following year's third graders, and so on. As a cohort moves through the grades, its total population will, as demonstrated above, most likely change.

Enrollment projections were prepared by calculating the birth-to-kindergarten ratios and grade-to-grade migration rates. King Consulting prepared a Low, Most Likely, and High District-wide projection based on State-certified enrollments from October 2019. Individual school projections are based on the Most Likely District-wide projection. Generally, the Low enrollment projections assume that the lowest recent birth-to-kindergarten ratio will persist, that lower grade-to-grade migration values should have higher weight, and that some residential development will occur at a slower pace. The High projection,

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meanwhile, uses the highest recent birth-to-kindergarten ratio, places more weight on instances of highly positive grade-to-grade migration, and assumes a faster pace of construction for current residential projects.

Overall, based on the Most Likely District-wide enrollment projection, TK-12<sup>th</sup> grade enrollments are projected to increase to 13,825 by 2029-30. Enrollment will increase across all grade configurations, but 9<sup>th</sup> to 12<sup>th</sup> grade enrollment will increase the most during the projection period as the largest recent cohorts have yet to enter high school, so there is still great potential for growth as smaller cohorts are eventually replaced with the larger ones currently enrolled in elementary school.

Residential development in several areas of the District is also a major contributing factor in projected CUSD enrollment growth in the coming years.

It is critical the District continue to monitor all variables included in this analysis and update the projections each Fall and Spring as new data becomes available.

The enrollment projections through 2029-30 are provided in Tables 24 through 26, including a summary of enrollment change by grade level between 2019 and 2029. An analysis of enrollment projections by school, and those projections compared to facility capacities, follows.

Table 24. District-wide 10-Year MOST LIKELY Enrollment Projection

	Actual					Proje	ected					
Grade	19-20	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29	29-30	Chg.
TK	164	143	147	145	144	145	145	146	147	148	149	-15
K	916	890	905	891	885	886	889	894	900	902	905	-11
1	852	939	910	922	907	896	897	897	903	906	909	<i>57</i>
2	919	887	971	939	951	931	921	919	919	922	925	6
3	907	958	921	1,005	972	979	959	946	944	942	945	38
4	942	929	975	936	1,020	981	989	967	955	950	946	4
5	858	974	956	1,000	961	1,040	1,002	1,007	983	969	964	106
6	901	915	1,030	1,011	1,055	1,010	1,094	1,051	1,057	1,030	1,015	114
7	962	953	963	1,081	1,061	1,103	1,056	1,139	1,095	1,099	1,071	109
8	978	977	964	972	1,089	1,063	1,106	1,057	1,140	1,094	1,098	120
9	972	1,078	1,075	1,057	1,068	1,189	1,162	1,208	1,154	1,243	1,191	219
10	1,003	999	1,104	1,099	1,081	1,087	1,211	1,181	1,228	1,171	1,262	259
11	982	1,019	1,012	1,115	1,109	1,088	1,096	1,216	1,187	1,231	1,175	193
12	1,003	1,027	1,060	1,052	1,159	1,149	1,126	1,133	1,256	1,226	1,271	268
TK-5	5,558	5,721	5,786	5,837	5,839	5,857	5,802	5,777	5,751	5,738	5,743	185
6-8	2,841	2,845	2,957	3,064	3,204	3,176	3,256	3,247	3,292	3,222	3,183	342
9-12	3,960	4,122	4,251	4,323	4,417	4,514	4,595	4,738	4,825	4,872	4,899	939
Total	12,359	12,688	12,994	13,223	13,460	13,547	13,653	13,762	13,869	13,832	13,825	1,466

Note: TK and K enrollment projections for 2024-25 and all subsequent years are based on projected births.

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Table 25. District-wide 10-Year LOW Enrollment Projection

	Actual					Proje	ected					
Grade	19-20	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29	29-30	Chg.
TK	164	124	127	125	125	125	126	127	128	128	129	-35
K	916	858	884	869	862	865	866	872	877	879	881	-35
1	852	927	877	900	882	874	874	873	878	882	883	31
2	919	874	957	903	925	905	894	893	891	894	897	-22
3	907	944	906	987	930	950	927	915	913	909	912	5
4	942	914	959	917	997	937	954	931	918	915	910	-32
5	858	956	936	977	933	1,011	949	965	940	926	922	64
6	901	902	1,011	987	1,028	980	1,060	994	1,010	982	966	65
7	962	941	950	1,059	1,033	1,073	1,021	1,102	1,032	1,048	1,018	56
8	978	966	952	957	1,064	1,036	1,074	1,022	1,101	1,030	1,044	66
9	972	1,062	1,054	1,037	1,042	1,155	1,122	1,163	1,105	1,190	1,112	140
10	1,003	990	1,086	1,076	1,057	1,060	1,173	1,138	1,179	1,120	1,204	201
11	982	1,008	1,000	1,093	1,082	1,061	1,063	1,175	1,139	1,179	1,119	137
12	1,003	1,014	1,045	1,034	1,130	1,116	1,093	1,094	1,208	1,170	1,210	207
TK-5	5,558	5,599	5,646	5,677	5,655	5,667	5,590	5,576	5,544	5,534	5,533	-25
6-8	2,841	2,810	2,913	3,003	3,125	3,088	3,155	3,118	3,143	3,060	3,029	188
9-12	3,960	4,073	4,185	4,240	4,310	4,393	4,451	4,569	4,631	4,658	4,645	685
Total	12,359	12,481	12,744	12,920	13,090	13,149	13,195	13,263	13,318	13,252	13,207	848

Note: TK and K enrollment projections for 2024-25 and all subsequent years are based on projected births.

Table 26. District-wide 10-Year HIGH Enrollment Projection

	Actual					Proje	ected					
Grade	19-20	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29	29-30	Chg.
TK	164	156	160	158	157	158	158	160	161	162	162	-2
K	916	922	929	914	907	911	913	918	923	926	930	14
1	852	953	945	951	934	924	926	927	932	936	939	87
2	919	901	992	983	987	967	955	956	956	959	963	44
3	907	969	938	1,029	1,017	1,018	998	985	984	982	986	79
4	942	941	990	958	1,046	1,032	1,033	1,011	997	995	993	51
5	858	985	970	1,019	983	1,072	1,056	1,055	1,031	1,016	1,014	156
6	901	925	1,045	1,029	1,077	1,038	1,130	1,113	1,110	1,084	1,068	167
7	962	966	978	1,102	1,083	1,132	1,089	1,184	1,165	1,161	1,134	172
8	978	989	981	992	1,114	1,093	1,141	1,097	1,190	1,170	1,167	189
9	972	1,090	1,093	1,083	1,093	1,224	1,200	1,252	1,203	1,304	1,282	310
10	1,003	1,012	1,123	1,125	1,112	1,121	1,254	1,229	1,281	1,230	1,333	330
11	982	1,030	1,029	1,139	1,139	1,126	1,133	1,266	1,240	1,291	1,240	258
12	1,003	1,038	1,078	1,077	1,190	1,188	1,173	1,180	1,317	1,289	1,342	339
TK-5	5,558	5,826	5,924	6,012	6,032	6,082	6,039	6,011	5,984	5,976	5,987	429
6-8	2,841	2,880	3,004	3,123	3,274	3,262	3,360	3,393	3,465	3,415	3,368	527
9-12	3,960	4,170	4,322	4,424	4,534	4,658	4,760	4,927	5,041	5,114	5,197	1,237
Total	12,359	12,875	13,250	13,558	13,840	14,003	14,160	14,332	14,490	14,505	14,552	2,193

Note: TK and K enrollment projections for 2024-25 and all subsequent years are based on projected births.

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## **Enrollment Projections by School**

Table 27 provides enrollment projections by school. King Consulting prepared these individual school enrollment projections utilizing the standard cohort survival methodology, historical migration rates, and birth to kindergarten ratios. The individual school enrollment projections are based on the assumption that the rate of progression from one grade to the next will be consistent with the rates of progression in previous years, barring obvious outliers that were appropriately weighted or removed.

However, these forecasts do not take into consideration local district factors such as changing school programs, the requirements of teacher to student ratios by grade level, the availability of classrooms, and the movement of students required to maintain the teacher/student ratio at all grade levels. Overloading, overflow designations, and intra-district transfer policy can also have an enormous effect on an individual school's enrollment projection accuracy, even while total District-wide projections remain accurate.

Given the significantly high rates of intra-district migration, King Consulting recommends considering not only the enrollment projections by school, but also the student resident projections provided in Section I along with the attendance matrices provided in Section G to inform any facility decisions for individual schools.

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Table 27. Enrollment Projections by School, Most Likely Projection

Elementary Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30	Chg.
Chapman	329	341	328	335	334	330	334	334	334	334	335	6
Citrus	307	323	342	342	352	343	340	339	339	340	342	35
Emma Wilson	627	642	639	638	618	619	629	629	629	630	632	5
Hooker Oak	360	355	349	342	322	323	329	330	329	330	331	-29
Little Chico	497	536	574	579	576	584	583	575	569	554	539	42
Creek Marigold	477	513	529	545	551	552	533	528	524	524	526	49
McManus						464						49 18
Neal Dow	430	440	451	462	468		452	450	447	446	448	
	355	360	353	371	375	382	377	377	376	376	377	22
Parkview	380	381	392	397	409	419	406	407	406	406	408	28
Rosedale	555	554	551	551	555	552	552	553	552	554	556	1
Shasta	654	683	687	704	710	720	702	695	687	684	686	32
Sierra View	560	568	566	546	544	545	540	537	535	536	538	-22
Elementary School Totals	5,531	5,697	5,762	5,813	5,815	5,833	5,778	<i>5,752</i>	5,728	5,714	5,718	187
Junior High Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30	Chg.
Bidwell	992	1,018	1,063	1,099	1,151	1,135	1,159	1,157	1,174	1,151	1,137	145
Chico	908	909	963	994	1,041	1,034	1,062	1,061	1,077	1,055	1,043	135
Marsh	885	865	877	913	952	946	973	969	978	955	942	57
Junior High School Totals	2,785	2,792	2,903	3,006	3,144	3,115	3,194	3,187	3,229	3,161	3,122	337
High Schools	2019-	2020-	2021-	2022-	2023-	2024-	2025-	2026-	2027-	2028-	2029-	Ol
_	20	21	22	23	24	25	26	27	28	29	30	Chg.
Chico	1,747	1,799	1,875	1,899	1,926	1,973	2,016	2,079	2,116	2,132	2,141	394
Pleasant Valley	1,913	1,994	2,032	2,076	2,128	2,179	2,213	2,280	2,314	2,344	2,358	445
High School Totals	3,660	3,793	3,907	3,975	4,054	4,152	4,229	4,359	4,430	4,476	4,499	839
Alternative Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30	Chg.
Academy for												
Change and CAL	36	41	43	45	46	47	47	48	50	49	49	13
Fair View	161	183	193	195	203	201	204	212	221	221	224	63
Loma Vista	31	29	30	30	31	31	31	31	32	32	33	2
Oak Bridge	27	28	28	29	30	31	31	31	32	33	32	5
Oakdale	128	126	129	132	137	138	139	142	146	146	148	20
Alternative School Totals	383	406	423	430	447	447	452	464	482	481	486	103
Grand Total	12,359	12,688	12,994	13,223	13,460	13,547	13,653	13,762	13,869	13,832	13,825	1,466

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# **SECTION I: RESIDENT PROJECTIONS**

The following projections are based upon *residence* of the students. The methodology is parallel to that utilized in the preparation of the enrollment projections in Section H; however, the historical years of student data utilized differ in that we use the location of where students reside, as opposed to enrollments by school. These projections are meant to assist the District in making decisions such as where future school facilities should be located, boundary changes, and school consolidation. Since students don't necessarily attend their school of residence, these projections should not be utilized for staffing and budgeting purposes. Please also note that the resident projections do not include students residing outside of the District, so the resident totals are lower than the enrollment totals in Section H.

Table 28 provides the number of students projected to be residing in each school boundary through the 2024-25 school year. *The projections are grade level specific; the consultant projected elementary school students by elementary school boundary, junior high school students by junior high school boundary, and high school students by high school boundary.* 

CUSD is projected to experience a 10.1% increase in the number of student residents across all grade levels over the next five years. Elementary schools will experience the most immediate population gains over the next two years as smaller cohorts leaving for junior high schools are replaced by larger incoming kindergarten cohorts. However, student residents of the District's junior high schools and high schools will increase by a greater percentage over the next five years as already existing larger cohorts advance into those grades. By 2024-25, the junior high school boundaries will experience a collective 11.8% increase in the number of residents, while high school residents will increase by 13.7%.

The elementary school boundaries that will experience the largest gains by percentage are Marigold, Citrus, and Sierra View. The Chapman, Parkview, and Emma Wilson boundaries are projected to decline in total student residents over the same period.

All three junior high schools will increase in 6<sup>th</sup> to 8<sup>th</sup> grade student residents over the next ten years, with Bidwell projected to increase the most.

Both high schools will also increase in 9<sup>th</sup> to 12<sup>th</sup> grade student residents, with Pleasant Valley increasing its residents the most.

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**Table 28. Student Resident Projections by School Boundary** 

Elementary Schools	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	% +/-
Chapman	386	380	368	370	369	365	-5.5%
Citrus	571	596	620	614	639	641	12.2%
Emma Wilson	865	877	870	872	859	850	-1.8%
Little Chico Creek	579	615	629	629	620	613	5.9%
Marigold	552	613	648	679	688	706	27.9%
McManus	697	702	718	730	731	735	5.5%
Neal Dow	359	354	360	377	362	369	2.9%
Parkview	254	250	253	248	248	249	-2.0%
Shasta	773	814	807	832	828	836	8.1%
Sierra View	443	458	470	456	475	487	10.0%
Elementary School Totals	5,479	5,660	5,743	5,807	5,818	5,851	6.8%
Junior High Schools	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	% +/-
Bidwell	1,189	1,232	1,285	1,335	1,405	1,388	16.7%
Chico	807	784	789	818	861	856	6.1%
Marsh	796	777	818	841	881	876	10.1%
Junior High School Totals	2,792	2,793	2,892	2,994	3,147	3,120	11.7%
High Schools	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	% +/-
Chico	1,835	1,859	1,922	1,920	1,979	2,027	10.5%
Pleasant Valley	2,017	2,142	2,211	2,285	2,306	2,353	16.7%
High School Totals	3,852	4,001	4,132	4,204	4,285	4,381	13.7%
Grand Total	12,123	12,454	12,767	13,006	13,249	13,352	10.1%

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# **SECTION J: FACILITY CAPACITY ANALYSIS**

To determine the ability of the District's facilities to adequately serve enrollments and residents, King Consulting obtained facility capacities from the District to provide a comparison of student projections to facility capacity ranges. This section identifies the adequacy of Chico Unified School District's existing facilities to accommodate the Most Likely projected enrollment. Table 29 identifies each site's target capacity and maximum capacity compared to its current-year enrollment and resident count, as well as the year its enrollment is projected to exceed its capacity.

Capacity numbers were provided in January 2020 by IEP2 as part of the District's ongoing Facilities Master Planning work. Target capacity calculations assume loading standards of 1:24 at kindergarten through 3<sup>rd</sup> grade, 1:28 at 4<sup>th</sup> grade through 5<sup>th</sup> grade, 1:33 at 7<sup>th</sup> grade through 12<sup>th</sup> grade, 1:15 for SDC classes, and 1:12 for Flex Special Education classes. Maximum capacity calculations assume loading standards of 1:24 at kindergarten through 3<sup>rd</sup> grade, 1:33 at 4<sup>th</sup> grade through 5<sup>th</sup> grade, 1:35 at 7<sup>th</sup> grade through 12<sup>th</sup> grade, 1:18 for SDC classes, and 1:15 for Flex Special Education classes. Some rooms at each campus were excluded from capacity calculations under the assumption they would be used for specialized purposes.

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**Table 29. Facility Capacities Compared to Current Residents and Enrollments** 

School	2019 Residents	2019 Enrollment	Target Capacity	Projected to Exceed Target Capacity (Year)	Maximum Capacity	Projected to Exceed Maximum Capacity (Year)
Chapman	386	329	271	2019	318	2019
Citrus	571	307	362	N/A	426	N/A
Emma Wilson	865	627	613	2019	723	N/A
Hooker Oak	N/A	360	385	N/A	453	N/A
Little Chico Creek	579	497	498	2020	591	N/A
Marigold	552	477	520	2021	618	N/A
McManus	697	430	585	N/A	691	N/A
Neal Dow	359	355	452	N/A	537	N/A
Parkview	254	380	409	2024	477	N/A
Rosedale	N/A	555	523	2019	612	N/A
Shasta	773	654	543	2019	645	2019
Sierra View	443	560	500	2019	585	N/A
Elementary School Totals	5,479	5,531	5,661	2020	6,676	
Bidwell	1,189	992	1,050	2021	1,301	N/A
Chico Jr	807	908	1,098	N/A	1,360	N/A
Marsh	796	885	1,011	N/A	1,254	N/A
Junior High School Totals	2,792	2,785	3,159	2025	3,915	
Chico Sr	1,835	1,747	2,095	2027	2,638	N/A
Pleasant Valley	2,017	1,913	2,246	2026	2,829	N/A
High School Totals	3,852	3,660	4,341	2026	5,467	,

As shown in Table 29, some schools already enroll more students than their target capacity (Chapman, Emma Wilson, Rosedale, Shasta, and Sierra View). Two of these schools (Chapman and Shasta) currently enroll more students than their maximum capacity. Additional schools are projected to experience enrollments higher than their target capacity during the 10-year projection period (Little Chico Creek, Marigold, Parkview, Bidwell Junior High, Chico Senior High, and Pleasant Valley High). No other schools are projected to exceed their maximum capacity during the projection period, except for the two schools where this is already the case. Both Chapman and Shasta have many years of historical enrollment above their current maximum capacity, so current year and projected enrollments are not unusual.

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Table 30 reproduces the Most Likely enrollment projection by school for CUSD's elementary, junior high, and high schools and adds a highlight to any cell where enrollment exceeds the school's target capacity.

Table 30. Most Likely Enrollment Projection by School and Capacity

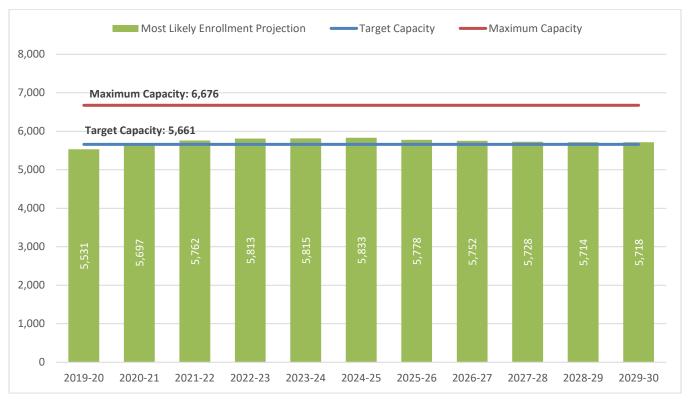
Elementary Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30
	329							334	334	334	
Chapman		341	328	335	334	330	334				335
Citrus	307	323	342	342	352	343	340	339	339	340	342
Emma Wilson	627	642	639	638	618	619	629	629	629	630	632
Hooker Oak	360	355	349	342	322	323	329	330	329	330	331
Little Chico Creek	497	536	574	579	576	584	583	575	569	554	539
Marigold	477	513	529	545	551	552	533	528	524	524	526
McManus	430	440	451	462	468	464	452	450	447	446	448
Neal Dow	355	360	353	371	375	382	377	377	376	376	377
Parkview	380	381	392	397	409	419	406	407	406	406	408
Rosedale	555	554	551	551	555	552	552	553	552	554	556
Shasta	654	683	687	704	710	720	702	695	687	684	686
Sierra View	560	568	566	546	544	545	540	537	535	536	538
Elementary School Totals	5,531	5,697	5,762	5,813	5,815	5,833	5,778	5,752	5,728	5,714	5,718
Junior High Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30
Bidwell	992	1,018	1,063	1,099	1,151	1,135	1,159	1,157	1,174	1,151	1,137
Chico	908	909	963	994	1,041	1,034	1,062	1,061	1,077	1,055	1,043
Marsh	885	865	877	913	952	946	973	969	978	955	942
Junior High School Totals	2,785	2,792	2,903	3,006	3,144	3,115	3,194	3,187	3,229	3,161	3,122
High Schools	2019- 20	2020- 21	2021- 22	2022- 23	2023- 24	2024- 25	2025- 26	2026- 27	2027- 28	2028- 29	2029- 30
Chico	1,747	1,799	1,875	1,899	1,926	1,973	2,016	2,079	2,116	2,132	2,141
Pleasant Valley	1,913	1,994	2,032	2,076	2,128	2,179	2,213	2,280	2,314	2,344	2,358
High School Totals	3,660	3,793	3,907	3,975	4,054	4,152	4,229	4,359	4,430	4,476	4,499

Figures 58-60 provide Chico USD's Most Likely projected enrollment compared to total capacity across all grade levels.

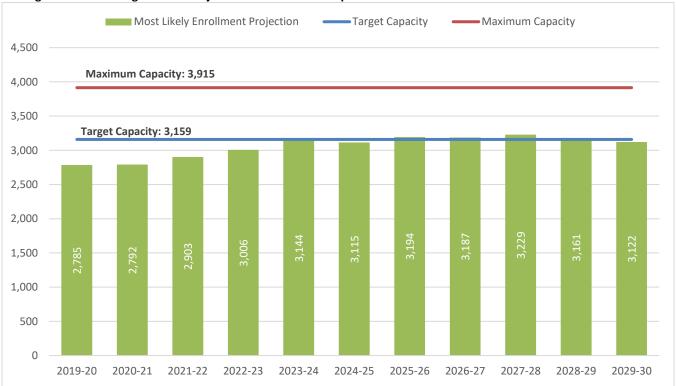
- Elementary school enrollments will exceed District-wide target capacity during the projection period. The District may consider adding facility capacity to accommodate this growth.
- Junior high school enrollments will exceed District-wide facility capacity during the projection period. The District may consider adding facility capacity to accommodate this growth.
- High school enrollments will exceed District-wide facility capacity during the projection period. The District may consider adding facility capacity to accommodate this growth.

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Figure 58. Elementary School Projected Enrollment vs. Capacities







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0

2019-20

2020-21

2021-22

2022-23

2023-24

2024-25

2025-26

2026-27

2027-28

2028-29

2029-30



Figure 60. High School Projected Enrollment vs. Capacities

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# **SECTION K: FUNDING ANALYSIS**

The Chico Unified School District will need to continue to analyze demographic factors such as development and birth rates to monitor enrollments and gauge future facility needs. This section outlines the potential State funding sources available to the District and the District's participation in these programs as well as the Local funding sources available to and utilized by the District.

Since 2004, King Consulting assisted the District in applying for and receiving \$52,718,657 in State funding from the Modernization, New Construction, and Career Technical Education Facilities Programs.

# **State School Building Program**

The California School Facility Program (SFP) was formally established with the passage of the Leroy F. Greene School Facilities Act of 1998. The SFP provides State funding for a wide variety of project types, including, but not limited to, New Construction, Modernization, Charter School Facilities, Career Technical Education Facilities, Seismic Mitigation, and Facility Hardship. Before submitting a funding application to the SFP, school districts must receive project approvals from the Division of the State Architect and the Department of Education.

SFP project funding comes exclusively from voter-approved general obligation bonds passed on the State level. State-wide bonds were passed to add funding to the program in 1998, 2002, 2004, 2006, and 2016. Another State-wide bond is on the March 2020 ballot. During periods when the SFP does not have funds to award, school districts can still submit applications so that once new funding is available the applications are ready to be processed.

## **Relocatable Classroom Facilities**

Relocatable classrooms have provided the District with a housing solution at some sites. The CUSD may want to investigate the replacement of all portable classrooms with permanent structures as the classrooms become eligible under the State program. The timeline for replacement varies slightly with each classroom, but it is important to the overall District plan to be aware of future potential State funding eligibility in all programs.

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# **School Facility Program Funding Mechanisms**

## **Modernization Funding**

The State School Facility Program modernization grant provides State funds on a 60/40 sharing basis for improvements to educationally-enhance school facilities and to extend the useful life of current facilities. Projects eligible under modernization include air conditioning, plumbing, lighting, electrical, and other infrastructure systems. Modernization funds cannot be used for maintenance. To be eligible, a permanent building must be at least 25-years old and a relocatable building must be at least 20-years old. Relocatable and permanent buildings can be replaced under "like for like" regulation (like for like square footage receives modernization apportionment). Modernization eligibility does not expire and is site specific.

If the District chooses to spend their own monies modernizing buildings and/or demolishing and reconstructing eligible classrooms, current policy provides for reimbursement with State modernization dollars<sup>11</sup>. The District has been proactive in applying for and receiving State funding.

Table 31 outlines the projects completed within the District and the State funding received for those projects. Table 32 shows the status of current Modernization funding applications.

Table 31. Funded Modernization Projects with CUSD/State Funding<sup>12</sup>

School Site	OPSC Modernization Funding	District Project Match	Year
Chico Junior HS	\$1,146,119	\$307,569	2001
Bidwell Junior HS	\$2,768,314	\$1,926,896	2004
Chico Senior HS	\$5,075,820	\$1,292,102	2005
Chico Senior HS	\$3,439,355	\$2,292,203	2017
Total	\$12,429,608	\$5,818,770	

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<sup>&</sup>lt;sup>11</sup> In order to capture the reimbursement for "like for like" modernization, the District must provide a demolition plan. Additionally, State policy may change, and the consultant strongly urges the District to check with all relevant State departments prior to moving forward with a modernization reimbursement project.

<sup>&</sup>lt;sup>12</sup> Note: The total amounts outlined in Tables 31-35 reflect District eligibility from State funding programs. Actual project costs were higher than the State and District matches combined.

School Site	OPSC Submittal Date	Status	Estimated State Grant Amount*	Estimated District Share*
Bidwell Jr High	10/30/15	Unfunded approval.	\$931,585	\$621,057
Neal Dow Elementary	8/10/18	On workload list.	\$2,038,050	\$1,358,700
Marigold Elementary	8/10/18	On workload list.	\$2,585,715	\$1,723,810
Loma Vista	8/10/18	On workload list.	\$246,682	\$164,455
Shasta Elementary	8/10/18	On workload list.	\$2,133,364	\$1,422,243
Total			\$7,935,396	\$5,290,265

**Table 32. Modernization Projects Pending State Funding** 

The District calculates its modernization eligibility as needed when it expects to undertake projects at a particular site. The District currently anticipates being able to utilize Modernization Program eligibility for projects at Loma Vista, Marigold, Neal Dow, and Shasta, as reflected by the funding applications currently on OPSC's workload list.

#### **New Construction**

The State School Facility Program new construction grant provides State funds on a 50/50 sharing basis for public school capital facility projects. To be eligible, a district must demonstrate that existing seating capacity is insufficient to house the pupils existing and anticipated in the district. Currently the funding is only provided for classrooms and cannot be utilized for ancillary facilities (with the exception of the MEF program outlined in the next section).

The District has established its new construction eligibility with the State School Facility Program. These funds may only be utilized for construction of new facilities after plans are approved through the State process and must be matched by the District on a dollar for dollar basis. The New Construction eligibility must be calculated on an annual basis and resubmitted to the State in order to maintain the potential for funding under this program.

The CUSD has been proactive in applying for and receiving State funding for constructing 18 new classrooms and a Fitness Lab at Chico Senior High School and 24 new classrooms at Pleasant Valley Senior High (Table 33). Table 34 displays additional New Construction projects that have been submitted to OPSC for processing but are still pending State funding. King Consulting is currently updating and will soon submit the District's New Construction eligibility adjustment for 2019-20 to the Office of Public School Construction.

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<sup>\*</sup> Funding estimates do not include potential additional eligible augmentations. These estimates require the Office of Public School Construction review and approval of funding application documents.

Table 33. Funded New Construction Projects with CUSD/State Funding

School Site	OPSC New Construction Funding	District Project Match	Year
Chico Senior HS	\$6,319,269	\$6,319,269	2011
Chico Senior HS	\$680,725	\$680,725	2014
Pleasant Valley HS	\$7,480,285	\$7,480,285	2014
Total	\$14,480,279	\$14,480,279	

**Table 34. New Construction Projects Pending State Funding** 

School Site	OPSC Submittal Date	Status	Estimated State Grant Amount*	Estimated District Share*
Marsh Jr High	10/30/15	Unfunded approval.	\$750,548	\$750,548
Marsh Jr High	10/30/15	Unfunded approval.	\$1,496,807	\$1,496,807
Chico Jr High	10/30/15	Unfunded approval.	\$1,378,982	\$1,378,982
Neal Dow Elementary	8/10/18	On workload list.	\$1,589,066	\$1,589,066
Marigold Elementary	8/10/18	On workload list.	\$656,036	\$656,036
Loma Vista	8/10/18	On workload list.	\$667,338	\$667,338
Shasta Elementary	8/10/18	On workload list.	\$1,691,974	\$1,691,974
Total			\$8,230,751	\$8,230,751

<sup>\*</sup> Funding estimates do not include potential additional eligible augmentations. These estimates require the Office of Public School Construction review and approval of funding application documents.

#### **Minimum Essential Facilities**

The Minimum Essential Facilities (MEF) program provides for funding of various ancillary facilities at all grade groups. Multi-Purpose Rooms (includes food service), Toilets, Gymnasiums, Library/Media Centers, and Administrative Areas are included in this program. However, the District can only request funding under new construction if the current building type is too small (according to a formula in the State regulations) or the site does not currently have a building of the type needed. For K-8 schools, Multi-Purpose Rooms/Cafeterias are considered one and the same as are Gymnasiums/Cafeterias. The District may want to explore this option for funding of ancillary facilities at various school sites.

#### **Career Technical Education**

The Career Technical Education Facilities Program (CTEFP) provides funding to qualifying school districts and joint powers authorities (JPA) for the construction of new facilities or reconfiguration of existing facilities to integrate Career Technical Education programs into comprehensive high schools.

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CTE provides a program of study that involves a multi-year sequence of courses that integrates core academic knowledge with technical and occupational knowledge to provide students with a pathway to postsecondary education and careers. The California Department of Education (CDE) currently recognizes 15 industry sectors; each sector contains several pathways. Districts must submit grant applications (when the cycle is available) to the CDE who then reviews and scores the grants. If the District receives an adequate score, the District then has 12 months to submit DSA/CDE Final Plan Approvals, and a Detailed Cost Estimate to the OPSC for funding. The District already received or is in the process of receiving funding for the projects outlined in Table 35. In addition, the District has four applications submitted for the current round of CTEFP funding that could qualify to receive additional funding apportionments in the near future. The outcome of these current applications should be known by April-May 2020.

Table 35. CTE Projects CUSD/State Funding

School Site	OPSC Funding	District Project Match	Year
Pleasant Valley HS	\$9,425	\$9,425	2010
Pleasant Valley HS	\$242,435	\$242,435	2010
Chico Senior HS	\$831,871	\$831,871	2010
Chico Senior HS	\$963,223	\$963,223	2011
Pleasant Valley HS	\$3,000,000	\$3,000,000	2012
Pleasant Valley HS*	\$3,000,000	\$3,000,000	2018
Pleasant Valley HS*	\$1,231,747	\$1,231,747	2018
Chico Senior HS**	\$363,922	\$363,922	2018
Total	\$9,642,623	\$9,642,623	

<sup>\*</sup>These applications are being processed, with fund release anticipated in mid-2020.

#### **Facility Hardship**

The Facility Hardship program assists districts with funding when it has been determined that the district has a critical need for pupil housing because the condition of the facilities, or the lack of facilities, presents an imminent threat to the health and safety of the pupils. There are two types of Facility Hardship projects.

- 1. Replacement: Cost to mitigate the health and safety threat is greater than 50 percent of the cost of replacement.
- 2. Rehabilitation: Cost to mitigate the health and safety threat is less than 50 percent of the cost of replacement.

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<sup>\*\*</sup>This application is being processed, with fund release anticipated by early 2021.

To be eligible for a facility hardship grant the district must demonstrate that one of two conditions exists: facilities must be repaired/replaced due to an imminent health and safety threat, or existing facilities have been lost to fire, flood, earthquake or other disaster.

# Full Day Kindergarten Facilities Grant Program

The Full Day Kindergarten Facilities Grant Program allows Districts who have current TK/kindergarten enrollment but lack the (adequate) facilities to provide full-day kindergarten to apply for grants to construct or retrofit existing facilities for the purpose of providing full-day kindergarten classrooms. For example, funding is available to Districts who already provide full-day kindergarten but lack adequate facilities.

The initial allocation of \$100 million dollars from the State general fund was dispersed in 2019. Due to the popularity of the program, and the need demonstrated by the number of applications, there is an additional \$300 million budgeted for this program in 2020. Applications for this funding can be submitted between April 1 and April 30, 2020.

If the number of applications submitted exceed available funds, a priority point system will be implemented. Priority points will be based on two criteria: percentage of students who qualify for free and reduced lunch and if the District qualifies for financial hardship.

If the District signed a contract for a project on or after June 27, 2018 which includes the construction or retrofit of Kindergarten classrooms to accommodate full day Kindergarten, the District may be eligible to request reimbursement funding. If the Elementary site(s) is undersized according to CDE's guidelines, the District may be eligible for site acquisition funding to accommodate full day Kindergarten.

# Seismic Mitigation Program

The Seismic Mitigation Program is funded from New Construction bond monies, with eligible projects moving to the front of the queue for immediate processing.

The facility must be a Category 2 building that qualifies as determined by DSA either by the existence of (1) a facility that has a collapse potential due to seismic deficiencies and ground shaking factors and/or (2) a facility that has collapse potential due to faulting, liquefaction, or landslide.

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All Seismic Mitigation Program projects are funded on a 50/50 State and local match basis. The only exception would be for districts with Financial Hardship status, in which case the project may receive up to 100% State funding.

# **Local Funding Sources**

The Chico Unified School District has been proactive in maintaining and constructing facilities in order to serve the increasing student population in the past 15 years. With the community's support for bond elections, the District's facilities have been upgraded, modernized and new buildings constructed to house the students of CUSD.

Most recently, the CUSD passed a local school bond in November 2016, Measure K, authorizing \$152,000,000 in bonds to be issued and sold "for the purposes of constructing, modernizing, and improving schools operated by the District and schools operated by charter schools serving students within the District...".

These bond monies will allow the District to access and match State bond funds as detailed above which will significantly increase the impact of the local monies.

# **Developer Mitigation/Developer Fees**

The District has been collecting developer fees in order to assist in funding facility needs at its sites.

The District should remain aware of residential construction, particularly affordable housing construction, which will generate students for the district.

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# SECTION L: CONCLUSION AND RECOMMENDATIONS

As has been the case in recent studies, King Consulting continues to project sustained enrollment growth for Chico USD. 2019-20 enrollment increased less than what was anticipated by last year's Most Likely projection, but newly approved residential development, increased local births, and consistently positive cohort growth from grade to grade still combine to result in a Most Likely projection of enrollment growth for Chico USD.

Recent enrollment growth has already resulted in some schools enrolling more students than their target capacity (Chapman, Emma Wilson, Rosedale, Shasta, and Sierra View). Additional schools are projected to experience enrollments higher than their target capacity at some point during the 10-year projection period (Little Chico Creek, Marigold, Parkview, Bidwell Junior High, Chico Senior High, and Pleasant Valley High). As the District continues to grow, additional facilities and/or boundary adjustments may be needed, and the District should carefully monitor its enrollment and capacities.

The increase in development demand and overall population growth for the Chico area are driven in part by Chico's desirability as a place to live and raise families, as well as the ongoing Bay Area housing crisis that continues to push families out of the Bay Area and into other parts of the State to seek more affordable housing. On top of this natural growth, the District is absorbing additional new residents following the Camp Fire, however it appears many of these residents do not have school age children based on decreasing student generation rates in CUSD since the Camp Fire occurred.

The Chico Unified School District has undertaken this study to assist in proactive planning for current and future facility needs for its student population. Based on the analyses prepared for this study, the following steps are recommended for the Chico Unified School District to meet its future facility needs. However, it is important to note that these recommendations may be constrained by broader fiscal and policy issues.

- 1. It is recommended that the District update this study in the Fall to monitor the District's birth-to-kindergarten and grade-to-grade migration trends, as well as gathering new information on residential development and student generation.
- 2. Consider reviewing current construction schedules to correspond to new growth projections.
- 3. Continue to closely monitor residential development throughout the District, as increased enrollments in these areas will impact existing elementary facilities.

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- 4. The District should consider, develop, and adopt educational specifications for all school sites.
- 5. While the passage of Measure K will address the need to replace a portion of the District's 20+ year old portables, the District should continue to plan for replacing all 20+ year old portable buildings with permanent structures when fiscally possible.
- 6. Incorporate these findings into the District's 2025 Facilities Master Plan.
- 7. If elementary enrollment continues to increase beyond the District's target capacity, CUSD may consider adding capacity, potentially by constructing a new elementary school.
- 8. Continue to review and update this study annually to determine if projected development and enrollment trends are accurate. Should future trends deviate from those identified in the study, adjustments regarding future school facility needs and costs may be required.
- 9. Consider exploring joint use projects with community groups and organizations, city government agencies, and other resources in order to accommodate and improve these programs which meet the needs of a diverse student population.
- 10. Maintain relationships with the City of Chico and Butte County in order to continue to plan for the most effective use of its facilities in addition to the potential for new facilities.
- 11. Continue to apply for State funding in order to ensure that the District is maximizing opportunities from federal, state, and local sources to assist in modernization or the construction of new facilities for housing current and future students.
- 12. Consider the preparation and adoption of a Level II Developer Fee Study.
- 13. Consider working with developers to mitigate the impact of their projects to school facilities.
- 14. These recommendations will be reviewed annually as part of the 2025 Facilities Master Plan.

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